



CORPORATE GOVERNANCE

GUIDELINE FOR THE WATER SERVICES SECTOR 2018

Water Services for All

CORPORATE GOVERNANCE GUIDELINE FOR THE WATER SERVICES SECTOR 2018

Water Services Regulatory Board

P.O. Box 41621 -00100 GPO Nairobi, Kenya: +254 (0) 20 2733561 Cell: +254 709 482 000 Email: info@wasreb.go.ke Website: www.wasreb.go.ke

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FOREWORD



The objective of this Guideline is to improve how water service institutions especially water service providers are led and managed, enhance the understanding of apt governance, clarifying autonomy and oversight and the structures and systems that are needed to have economical and efficient provision of water services.

For the shareholders it shows:

- 1. The reason for corporatisation and how to maintain it sustainably
- 2. How to appoint and manage directors and *in extenso* the water service provider
- 3. The limits of involvement of shareholders
- 4. How to relate with and involve stakeholders under the value of public participation in article 10 and 174 of the Constitution 2010
- 5. The information to be submitted to shareholders and what to do with it
- 6. How to hold board of directors accountable to the shareholder

For the directors of the entities it provides guidance on:

- 1. The standards of boardroom behaviour to adopt
- 2. Where to provide guidance
- 3. What to monitor and how to monitor
- 4. How to instil a culture of performance and appropriate reward
- 5. How to involve stakeholders
- 6. How to sustainably provide water services by effective oversight.

For the staff in water service provision

- 1. It shows the limits of authority
- 2. The reporting lines
- 3. The genesis of performance oriented job contracts
- 4. Relationship between all the parties involved
- 5. Value of stakeholders.

For the stakeholders who are public it provides information on why, where and how their participation is mandatory in improving the water services they obtain from the water service providers as water and sanitation are rights due to them under the Constitution.

The content of the 2009 Corporate Governance Guideline Vol. CXII - No. 61 Gazette Notice 7045, 18th June 2010 has been modified by this Guideline to conform to subsequent legislative reforms under the Constitution of Kenya 2010, The County Governments Act 2012, the Companies Act 2015 and Water Act 2016 and other relevant statutes.

WASREB in licensing and monitoring the water service sector institutions will use the standards in this guideline to gauge the commercial viability of a WSP under section 77 of the Water Act 2016.

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Eng. Robert Gakubia CHIEF EXECUTIVE OFFICER

1. BACKGROUND TO CORPORATE GOVERNANCE IN THE WATER SERVICES SECTOR

1.1 CORPORATE GOVERNANCE

- a. Water governance refers to the **political**, **social**, **economic and administrative systems** in place that influence water's use and management. Essentially, who gets what water, when and how, and who has the right to water and related services, and their benefits (WGF). Governing the water sector includes the formulation, establishment and implementation of water policies, legislation and creation of institutions so as to clarify the roles and responsibilities of government and its different layers; the role of other stakeholders in relation water resources and services. The outcomes depend on the synergy created by these different bodies in relation to the rules and roles that have been taken or assigned to them. The water sector is a part of broader social, political and economic developments and is thus also affected by decisions by actors outside of the water sector. Hence the need for clarity in how the entities that provide the right to water are governed.
- b. Corporate governance refers to the establishment of an appropriate legal, economic and institutional environment that allows institutions to thrive for advancing long-term shareholder value and maximum human-centred development while remaining conscious of their other responsibilities to stakeholders, the environment and the society in general. In the context of water services, shareholder value is realised in universal coverage in safe, clean water in adequate quantities and reasonable standards of sanitation.
- c. Efficient and effective provision of water services and progressive realization of the basic human right to water can only be achieved if the leadership and management in the water sector institutions is guided by the tenets of good governance.
- d. In the water services sector good corporate governance requires that water sector institutions be governed with integrity and thrifty enterprise in a manner which entrenches and enhances the objectives efficient and effective water service provision. The statutory guidance also being that they are to be run as commercial enterprises following sound business principles.
- e. The board of directors is accountable to the owners of the water service providers (shareholders) for achieving the corporate objectives. The shareholder is accountable to the citizen who requires the services and owes fidelity to the Constitution 2010. The competence and conduct of the board, in regard to factors such as business ethics and the environment has an impact on legitimate societal interests (stakeholders) and thereby influences the reputation and long-term interests of the water sector enterprise in the whole country and attainment of Vision 2030 and the Sustainable Development Goals.

1.2 THE NEED FOR CORPORATE GOVERNANCE

The principles of corporate governance need to be embedded in the water services sector so as to:

- 1. Ensure the profitability and efficiency of water services delivery
- 2. To create ethical business enterprises and their capacity to create wealth and employment as water is an enabler under Agenda 4
- 3. Ensure the long-term competitiveness of the water sector by ensuring the pricing and affordability promotes source protection
- 4. Ensure the stability and credibility of the water sector financially and thus attract finance for asset development
- 5. Improve relationships between the different players in the water sector so as to be able to deliver quality, affordable water services in a sustainable manner
- 6. Improve the relationship between water enterprises and their various stakeholders comprising shareholders, water catchment areas, managers, employees, customers, suppliers, labour unions, communities, providers of finance and other government agencies
- 7. Define leadership at board level so as to attain the following objectives:
 - a. Maintaining arm's length relationships that are based on the vision of creating and sustaining a commercially viable WSP
 - b. Leadership geared towards efficiency in the provision and distribution of water services
 - c. Leadership with probity for the sustainability of the financial resources
 - d. Leadership with responsibility focused towards attainment of water for all
 - e. Leadership which is transparent and which is accountable to the public.

1.3 EVOLUTION OF CORPORATE GOVERNANCE STANDARDS IN THE WATER SERVICES SECTOR

The Corporate Governance Guideline for water services were initially introduced in 2009 and used to largely formalize the leadership and management structure of newly corporatized Water Service Providers (WSPs) that were formally either departments of water in the local authorities or water schemes run by the national Ministry of Water. The Guideline was also applicable the water service boards who were the licensees under the Water Act 2002.

Their use since 2010 to 2018 has embedded material improvements in the way WSPs are led and managed and entrenched public participation. However, challenges remain and become more pronounced after every national election cycle since 2013 thus introducing a level of uncertainty in the leadership and management of WSPs and the sector as a whole.

In 2010 after the adoption of the Constitution 2010 there was introduction of the two tiers of government at national and county level. The County Governments Act 2012, the Public Finance and Management Act 2012 were introduced and affect corporate governance of the WSPs and all public entities.

From 2014, cases in the High Court concerned challenges in the implementation of the Corporate Governance Guideline in the water service providers especially in relation to open competition in the appointment of directors and the role of stakeholders in the appointment of directors and the management of the WSPs have increased; the general thrust of the rulings in these cases being that Article 10 of the Constitution 2010 changed the landscape of how citizens are governed by introducing meaningful public participation and good governance in the manner in which the State renders services.

There was also the enactment of the Companies Act No 17 of 2015, the Insolvency Act 2015 and finally the Water Act 2016 which commenced on 21st April 2017 which have pronounced themselves in matters that affect the governance of the water service providers.

In 2015 WASREB also started measuring of improvement of governance of WSPs through the governance indicator. It is clear from that measurement, that poorly governed WSPs would inevitably enter into a decline in performance standards thus affecting service delivery. The results of the assessed WSPs on the indicator are published in IMPACT a publication under section 72(1)(m) of the Water Act 2016.

2. LEGAL FRAMEWORK OF THE WATER SERVICES SECTOR

2.1 Water Act 2002

The Water Policy No. 1 of 1999 led to reforms in the water sector in the Republic of Kenya and committed to introduce the tenets of Integrated Water Resource Management in the governing of water.

The adoption of the policy led to the enactment of the Water Act 2002 reformed the water sector in the country by unbundling the roles and separating institutionally to introduce.

- a. Policy making which remained the role of the Ministry of Water
- b. Economic and quality of service regulation of water services which became the role of the Water Services Regulatory Board
- c. Regulation of water resources which became the role of the Water Resource Management Authority
- d. Water service delivery which became the role of water service boards as asset developers
- e. Introduction of commercialised autonomous water service providers who became agents of the water service boards
- f. Dispute resolution which was placed in the Water Appeals Board
- g. Introducing mandatory public participation in decisions and actions that affected water users by section 107 of the Water Act 2002
- h. Introducing ring fencing of water revenue and the professionalization of the provision of the services by providing for removal of politics from the management and use of water.

2.2 The Constitution 2010

The Constitution introduced the following changes in the governance framework of the country:

- a. Article 2 the place of international law as part of Kenyan law
- b. Article 6 Devolution of power to two levels of government with the objective of improvement of delivery of services and further elaboration of its purpose in article 174
- c. Article 10 the introduction of national values and principles of governance of relevance to the water services sector being participation of the people, rule of law, human rights, accountability, good governance and sustainable development
- d. Article 21(2) the requirement that the State take legislative, policy and other measures including the setting of standards to achieve the progressive realisation to the rights to clean and adequate water and reasonable standards of sanitation
- e. Article 43(1) d the right to clean and safe water in adequate quantities and the right to reasonable standards of sanitation 43(1) e
- f. Article 46 the consumer's right to goods and services of a reasonable quality, the right to information to gain full benefit from goods and services and the protection of their health, safety and economic interests.
- g. Article 259 of the Constitution provides the manner of construing the Constitution.
- h. Fourth schedule of the Constitution which gave the functional allocation of roles as follows: National Government
 - i. Use of international water and water resources
 - ii. Protection of the environment and natural resources with a view to establishing a durable and sustainable system of development including water protection, securing sufficient residual water, hydraulic engineering and safety of dams

County governments

- i. Implementation of specific national government policies on natural resources and environmental conservation including soil and water conservation
- ii. county public works and services including water and sanitation services

2.3 County Governments Act 2012

For the institutions serving in the County, The County Governments Act 2012 is clear in section 34 and 36 that supervision of service delivery is a key function of the county executive and it must be in accordance with the law. The place of meaningful public participation for the public is also captured in great detail in section 87 and 115(2) of the Act.

2.4 Water Act 2016

Under the Water Act 2016 the following institutional framework has been created for the water services sector:

- a. The ministry of water and sanitation makes the policy
- b. The county governments own and establishes all the water service providers
- c. The Water Services Regulatory Board (WASREB) retains its name and role as a regulator of water services with a mandate of setting national standards for water service provision for consumer protection and licensing WSPs.
- d. The former Water Services Boards (WSBs) which were also licensed under the Water Act 2002 and are listed below transform to Water Works Development Agencies (WWDAs)

after a consultative process with the county governments with a mandate to develop national public water service works and residual water service provision on material default of county water service provision.

- i. Athi Water Services Board
- ii. Tana Water Services Board
- iii. Northern Water Services Boar d
- iv. Rift Valley Water Services Board
- v. Coast Water Services Board
- vi. Lake Victoria North Water Services Board
- vii. Lake Victoria South Water Services Board
- viii. Tanathi Water Services Board
- e. Existing water service providers under section 154 continue to operate as the county water service providers and their mandate as set out in section 78 is to provide water services within the area specified in the license and the development of county assets
- f. The National Water Conservation and Pipeline Corporation changes name to National Water Harvesting and Storage Authority (NWHSA) with the mandate to undertake, on behalf of the national government, the development of national public works for water storage and flood control
- g. The Water Services Trust Fund (WSTF) changes from a financing mechanism to a financing institution and is renamed the Water Sector Trust Fund, with an expanded mandate for collaboration with County Governments and Water Resource Users Associations (WRUAs) over water service provision in underserved areas and catchment management respectively. Further, the WSTF has the mandate to mobilize financial resources from private investors for onward lending to creditworthy utilities and to promote research on water services and water resources. Its core mandate is to assist in financing the development and management of water services in marginalized areas or any underserved area
- h. The Water Appeals Board changes name to Water Tribunal. It has powers to hear and determine appeals from any person or institution directly affected by the decision or order of the Cabinet Secretary, the Water Resources Authority and the Water Services Regulatory Board. The tribunal also has powers to hear and determine any dispute concerning water resources or water services where there is a business contract, unless the parties have otherwise agreed to alternative dispute resolution.

3. CORPORATE GOVERNANCE STANDARDS IN WATER SERVICE PROVISION

3.1 Water Act 2016

In relation to governance of water service providers the Water Act 2016 provides the following;

- a. In section 72(1) e that WASREB shall develop a model memorandum and articles of association to be used by all water companies applying to be licensed by WASREB to operate as water service providers
- b. In section 75(4) it is also stated that WASREB shall develop and publish guidelines to regulate

the conduct of licensed water service providers

- c. In section 77(2) the institutional structure is elaborated by providing that county governments in establishing WSPs shall follow standards of commercial viability
- d. The recommended model is that they be public limited liability companies established under the Companies Act 2015 under section 77(3)
- e. That the memorandum and articles of association of the WSP shall conform to the **model and** guidelines issued by WASREB.
- f. In section 79 a water service provider shall have a board of directors and in the case of a company the members of its board of directors shall be constituted in accordance with the Companies Act 2015 or any other written law and shall be nominated to service in accordance with company's memorandum of objects and articles of association
- g. In section 79(2) all members of the board shall possess the qualifications which meet the national standards set by WASREB
- h. In section 80 it is required that elected political officials of the county governments or political parties or serving Member of Parliament are not eligible to be board members
- i. Section 83 is clear that all WSPs established as public institutions hold the public water service assets on behalf of the public and thus those assets cannot be alienated to the detriment of the public
- j. In section 91 water service providers are supposed to ensure economic and efficient provision
- k. Section 154 there is the direction that existing WSPs continue operating as county water service providers or cross county water service providers as the case may be

From the direction given by the law the purpose of this guideline is thus to elaborate on section 72(1) e and Section 77(1)4 and 91 of the Water Act 2016.

3.2 Institutional model

- Commercially viable water service providers shall be corporate bodies operating under the Companies Act 2015. This is to maintain the benefits of corporatisation where revenue is ringfenced, human resource is professionalised and commercial principles are used to drive the creation of a efficient and economical water service provision that will fulfil the right to water for the country as per section 91 of the Water Act 2016
- 2. Ring fencing of revenue is a national standard under section 131 of the Water Act 2016.
- 3. The recommended model by the Water Act 2016 is a public limited liability company under the Companies Act 2015 and the memorandum and articles of that entity is required to be compliant to the Model issued by WASREB. This is annex 1 to the Guideline
- 4. Currently most companies are private limited liability companies; the issue of them being private being that transfer of shares to the public is restricted. This change to a public limited liability company shall be done in compliance to section 77 of the Water Act 2016.

3.3 Shareholders

3.3.1 Shareholding

1. The shareholder of a WSP will for public providers remain the county government especially with regard to companies which have been providing services with assets developed publicly either by the former local authorities, water service boards, national water conservation and

pipeline corporation or the ministry of water under the Water Act 2002

- 2. Section 154 of the Water Act 2016 states these companies shall continue to operate as the county water service providers
- 3. If their memorandum of objects and articles of association do not already state that they are owned by the county government which has taken up the shares of the defunct local authorities, amendments should be made to reflect this legal reality. This complies with the decision made by the Transition Authority through LN 137-182 of 2013 and clarified by Transition Authority in the Gazette Notice 2238 published on 1st April 2016 and is captured as the water service subsector position in section 77 of the Water Act 2016
- 4. The county government shall hold all the shares in trust for the people of the county and the other shareholders who hold the shares in trust and not in their personal capacity are the Office of CECM in charge of Finance, the Office of the CECM in charge of water and the County Secretary who shall hold one share each
- 5. Where companies were limited by guarantee under the Water Act 2002 to entrench public participation and the main guarantors were the defunct local authorities it is clear that even before those memorandum and articles of association are amended, the county government is a bona fide member taking up the place of the defunct local authorities as a guarantor.
- 6. Where the provider was registered as a Trust, and was running water service assets from the national government or any other public agency, after the commencement of the Water Act 2016 it is expected that the Trust operations are transmitted as per the law to a company under the Companies Act 2015
- 7. Under the direction of section 77 of the Water Act 2016, these companies should then change their memorandum to public companies limited by shares following the model for the sector care being taken that real public participation in WSP governance is retained
- 8. There may be water service providers who have private owners or the community although the shareholding is not of the county government. The objects of the provider must show that the purpose is to be a water service agent for the county government and provide water services in accordance with the standards prevailing in the water services sector. It will be required to the extent possible to adhere to the governance standards in operations to the extent possible in relation to their size and report within the framework provided to the county government and adhere to the national standards of water service provision.

3.3.2 Public participation in shareholding

- 1. In the county owned water service providers in the shareholding structure there is recommended that there is retained the class B shareholding structure to entrench public participation
- 2. Due to the nature of water use and management especially under the Integrated Water Resource Management principles, stakeholders should be an integral part in ensuring sustainable water service provision. Stakeholders have to be mapped by the company, classified into primary and secondary stakeholders and the material primary stakeholders not exceeding five (5) become eligible to become class B shareholders
- 3. Under the principles to the right to water, public participation, transparency and nondiscrimination are inherent in provision of the right by the State
- 4. This is an area where each shareholder is required to reflect on the goal being to establish a

water service provider who truly serves the county regardless of an election cycle, political affiliation or origin

- 5. The implementation of Class B shareholdering would stabilise the governance of the water service providers by having survival of stakeholders in the supreme structure of governance even after an election cycle
- 6. Class B shareholders shall be appointed from public and private registered institutions resident in the area covered by the WSP and who are key and primary stakeholders who would be negatively affected by the failure of the company or failure of water services and who are pillars of support to the company
- 7. Class B shareholders shall attend all shareholder meetings but shall not vote to appoint directors at the AGM, shall not be eligible for payment of dividends (when payable) and shall not appoint proxies. Their main role is to provide robust participation in the affairs of the WSP at the general meeting and ensure reports including of appointment of directors are adopted
- 8. Where the national government has invested material resources in the development of assets in the WSP or the system is cross county bulk system, a golden share shall be held by the national treasury to veto decisions that compromise the financial stability of the WSP and the share shall revert after payment of the national debt if the golden share is due to debt. However, if the golden share is due to equity in allocation of bulk water the golden share shall remain
- 9. Where the WSP is operating assets that are trans-county in nature and effect the shareholding shall reflect the usage of water and revenue raised to have equitable management of the water services
- 10. All other provisions of the Companies Act 2015 on dealing with outstanding shares shall apply
- 11. It shall be clear in the articles of association that shares shall not be allotted except to raise substantial revenue and this only for a temporary period of time and after regulatory and shareholders' approval due to the requirement of the Constitution under article 191 and schedule 4 of the need to have a durable and sustainable system of water development.

3.3.3 Duties of shareholders

Shareholders of the company shall jointly and severally protect, preserve and actively exercise the supreme authority of the company in general meetings. They have a duty, jointly and severally, to exercise that supreme authority to:

1. Ensure that through the stakeholder participation procedure only competent and reliable persons who can add value to the company are elected or appointed to the Board of Directors;

2. Ensure that competent proxies are appointed for general meeting

3. Ensure that the Board of Directors is constantly held accountable and responsible for the efficient and effective governance of the company

4. Change the composition of a Board of Directors that does not perform to expectation or in accordance with the mandate of the company

- 5. Conform to the national standards in the water sector in maintaining a commercially viable water service provider
- 6. Make policies and provide funds that sustain the growth of the WSP in progressive realisation of the right to water in the county.

3.3.4 Rights of shareholders

All shareholder rights shall be recognized, respected and protected and shall have the right to:

- Secure methods of ownership registration; it is advised that the county water office should keenly follow up on this issue with the Office of the Registrar General by having copies of the relevant forms submitted to the county water office after every shareholders meeting
- 2. Convey or transfer shares according to national standards
- 3. Receive the annual reports and audited reports every year
- 4. Participate and vote in annual general/ shareholder meetings, provided only the shareholders who hold shares shall vote and the meetings shall be held in the locality of WSP.
- 5. Appoint their representatives to the Board of Directors according to the eligibility criteria
- 6. To re-plough money generated as revenue into water service provision in lieu of dividends pay out
- 7. Dismiss directors due to non performance or other activity sanctioned by law
- 8. Participate in a sufficient in and sufficiently informed on decisions concerning fundamental corporate decisions such as:
 - a. Amendments to the statutes, or articles of incorporation or similar governing documents of the company
 - b. The authorization of additional shares
 - c. Extra-ordinary transactions that in effect result in the sale, partial sale of the company or change of status of the company
- 9. Participate effectively and vote in general shareholder meetings and shall be informed of the rules, including voting procedures that govern general shareholder meetings
- 10. Be furnished with information concerning the date, location and agenda of general meetings, as well as full and timely information regarding the issues to be decided at the meetings
- 11. To ask questions of the Board and to place items on the agenda at general meetings, subject to reasonable limitations
- 12. Be able to vote in person or in absentia, and equal effect shall be given to votes whether cast in person or in absentia
- 13. Be provided with adequate information on competencies required on the Board and given options to elect directors from amongst a range of qualified, competent, fit and proper persons in accordance with the eligibility criteria
- 14. Have a board of directors that ensures that the company is properly managed and for the attainment of lawful objectives which are sustainable water service provision and the company affairs are not conducted in a manner that oppressive to any of its shareholders or for fraudulent purposes
- 15. Ensure that the company complies with all statutory requirements, including standards under the water service sector.

3.4 Board Structure

3.4.1 Size of the Board

From the experience gained since 2009 and to promote efficiency small board sizes are recommended for WSPs as follows below.

- 1. Small companies and companies relying on subsidy for Operation and Maintenance from the county shall have a maximum of five (5) members which shall include two from county government executive
- 2. Medium and large companies shall have a maximum of seven (7) members where two shall be from the county government executive
- 3. Very large companies shall have nine (9) board members where two shall be from the county government executive.

3.4.2 Composition of board members

- 1. The appointment shall comprise of members with a professional mix of directors such that no individual or group of individuals or interest can skew decision making to the detriment of the company welfare and objectives
- 2. The appointing authority should ensure it gets independent directors who should not have any relationships that may impair, or appear to impair, the director's ability to exercise independent judgment for the overall benefit of the company
- 3. Where the WSP is a clustered company of two or more counties then the maximum number of directors from the county executive should be four members; where the cluster has three county governments a rotational formula should be worked out to ensure that the value of having independent stakeholder directors is not lost
- 4. Directors representing a County Government Executive should be appointed in writing and be a professional member of staff of the respective County Government and it should be ensured that the appointed directors meet the technical competence criteria and any formally appointed alternates also meet this criteria
- 5. The mandatory office as member is the CECM in charge of water affairs or his alternate appointed in writing
- 6. Based on feedback obtained from different counties it is better for each county to decide the other member from the county as some counties have expressed preference for the CECM Finance and some have expressed preference for the County Secretary
- 7. It is recommended that the county government based on the circumstances of its WSP have the chief officers be alternate members of the CECM in charge of Water and CECM in charge of Finance
- 8. The Chief Officers should then be able to report effectively to the CECM on the happenings in the WSP based on county systems and structure on performance monitoring
- 9. The Chief Officers should be able to establish and maintain an information file or system for its water service providers so that transition in oversight which occurs after every five year election cycle is seamless and minimises conflict due to information asymmetry
- 10. Where the CECM are properly briefed then they are able to attend the Annual General Meeting as shareholders and require accountability from the board of directors
- 11. Based on the experience from 2014, lower cadre officers from the county water and finance department should not be sent to board meetings as the oversight and direction required is below the competence level required. Already due to the reforms of the Water Act 2002 and concerted improvement of technical competence the decisions made at board level of the WSPs require involved leadership from the shareholder and functionally from the executive

in charge of water affairs

12. However, if it appears to the CECM Water or Finance that the state of the WSP is such that the CECM is needed in board meetings at annual general meetings a suitable competent proxy from the executive wing has to be appointed by letter by the county secretary to attend the Annual General Meeting.

3.4.3 Background of the directors

The utility of having the water service provider appoint directors from the communities from which they provide services is to minimise conflict, have meaningful oversight and ensure governance is localised as per the aspirations of article 174 of the Constitution. Depending on the stakeholder mapping exercise of each water service provider the following is recommended:

- Two directors from the County Government where each shall be a professional officer from county water department and at the discretion/ assessment of the county also from the county finance department
- 2. Depending on the size of the company two members from the business and manufacturing community nominated by their registered bodies as stakeholders of the WSP
- 3. Depending on the size of the company one local professional from the professional bodies nominated from the bodies or any other key primary stakeholder that is of equivalent value to the professional body
- 4. Depending on the size of the company two representatives from different resident organizations as stakeholders of the WSP
- 5. Where possible at least a third of these members shall be from the other gender, a competent physically disabled person and a competent youth should be included provided that the eligibility criteria below are not compromised
- 6. A representative of the CEO of the respective WSB shall sit in attendance at the board where loan obligations for asset development are owed by the WSP to the WSB/WWDA or its successor body primarily to protect the loan repayment stake
- 7. As part of its inspectorate duties WASREB may at its discretion attend any board meeting for a WSP that is in material non compliance of the law and is under the special regulatory regime under section 102 of the Water Act 2016.

3.4.4 Eligibility criteria

To be eligible all the persons appointed to the Board shall have a minimum of a Bachelors degree from a recognised university in the following backgrounds:

1. CPA – experience in accounting / Finance – must be in good standing at Institute of Certified Public Accountants of Kenya and produce letter to that effect -Core for all companies

- 2. Registered Engineer-Must be in good standing at Institute of Engineers of Kenya Core for all companies
- 3. Human Resource degree and practitioner- Must be in good standing with the Institute of Human Resource Management - Core for all companies
- Practising advocate of the High Court must be in good standing at the Law Society of Kenya (core for large and very large companies)
- 5. Business systems / Management systems Degree –Core for all companies
- 6. IT practitioner degree (useful for large and very large companies)
- 7. Must have a minimum of seven years working experience in the core profession of the person or have run a registered own enterprise for a minimum of seven years
- 8. Must meet the Leadership and Integrity criteria under the Constitution Chapter 6 and meets the Fit and Proper test criteria from WASREB which is Annex 2 to the Guideline
- 9. For Very large companies must have attended a Corporate Governance Training in a recognised institution before
- 10. Board directors must represent known registered stakeholder groups in the locality served by the WSP such as:
 - a. Industry / manufacturing sector
 - b. Relevant Commercial sector
 - c. Key water catchment areas that are sources of water for WSP
 - d. Residents associations
 - e. Any other recognised registered bodies that are affected by the WSP.
- 11. Due to the size of WSP factor, for small and medium companies the degree requirement may be lowered to that of a higher national diploma in the provided fields and with a minimum of seven years working experience in senior positions
- 12. The judgement of the shareholder and adherence to article 10 and 232 of the Constitution 2010 shall be critical in increasing value by the calibre of directors appointed.

3.4.5 Board appointments

- 1. Board appointments shall be transparent and competitive so as to ensure the public served has an opportunity to participate in decision making in service delivery that affects them
- 2. Vacant positions shall be advertised in the media and on the website of the WSP and the

criteria set out by WASREB nationally shall be used

- 3. An ad hoc nominating committee of the board of directors comprising county and select committee from two or three primary/key stakeholders shall assess applications and ensure that not only is the Leadership and Integrity criteria met but shall perform a background check to ensure the candidates add value to the entity
- 4. The select committee shall receive the applications, vet them to ensure that they comply to the Fit and Proper Test plus the eligibility criteria and where necessary conduct interviews
- 5. The Report of the selection committee shall be submitted to the shareholder who is required as shareholder and function owner to ensure that only persons who add value to the company are appointed
- 6. The Fit and Proper Test Form is annex 2 to this Guideline and must be filled by all applicants and appointees
- 7. The copy of the Fit and Proper Test Forms of each of the appointed directors shall be sent to WASREB
- 8. A letter of appointment issued by the county secretary that adheres to the articles of association of the WSP shall be given after ratification of names of the accepted directors at annual general meeting by the shareholder
- 9. The letter must contain a termination clause on poor performance and misconduct and ensure that it captures that unless the board is retired due to poor performance a third of the members shall retire every year from the third year
- 10. Board members shall serve a maximum of six (6) years based on the approval of the shareholder and on performance issues
- 11. Before a board member begins to serve he must be inducted in governance training customized for the water services sector and sign a code of ethics based on the Leadership and Integrity Act 2012 and the Public Officer Ethics Act 2003
- 12. The list of ratified board members and the stakeholder group they represent shall be maintained on the website of the WSP and shall be communicated to WASREB
- 13. It is important that board service is not disrupted by the election cycle and independent oversight must not be compromised by the election cycle.

3.4.6 Board Remuneration

To provide efficiency and act as an incentive to improve performance at oversight level, the following are the limits for sitting allowances and other expenditures of the board and its committees:

For companies with:

- a. Annual Turnover of up to Kshs 100,000,000 board activities capped at the higher of 5% of the turnover or Kshs 4 million per annum
- Annual Turnover of up to Kshs 500,000,000 board activities capped at the higher of 2% of the turnover and Kshs 7 million per annum
- c. Annual Turnover up to Kshs 1,000,000,000 board activities capped at the higher of 1% and 12m per annum
- d. Annual Turnover above Kshs 1,000,000,000 board activities capped at a maximum of the higher of 1% and Kshs 12m per annum.

3.4.7 Board succession policies and period in office

- 1. The shareholder must avoid a situation where all Board members retire at the same time in order to ensure institutional memory
- 2. In order to avoid this situation, one third of the Board members other than those from the County Governments, shall retire from office by rotation every year starting from the third year after appointment
- 3. The retiring members shall be determined on the basis of those who have served longest and, if they have served for the same period of time, then the retirement will be determined by lot
- 4. The retiring members shall be required to reapply for their positions if they are eligible for reappointment
- 5. The county water department as function owner is advised to use annual performance evaluation of the board of directors and WSP to assess suitability of reapplying members and the need to make changes to improve performance.

3.4.8 Board Records

- 1. The board of directors shall ensure that all board meetings and committee meetings shall be properly recorded and the minutes of the proceedings kept in a minute book
- 2. The board of directors shall ensure that all minutes and papers of the board shall be circulated at least 7 days before the meeting
- 3. Records of resolutions shall be kept and communicated in writing to shareholders and relevant stakeholders
- 4. It is advised that the CECM in charge of water or the County Secretary should maintain a system within the county that has information on board minutes and general meeting minutes to avoid information asymmetry which occurs every election cycle or changes in the office of the CECM.

3.4.9 Directors training and development

- All directors in the water services sector shall receive formal training on their role, duties, responsibilities and obligations as well as board practices and procedures on first appointment before they begin business. This is particularly critical for those with no previous Board experience
- 2. Subsequent trainings involve improving understanding of the water service sector operations, deepening oversight skills in financial management different compliance requirements that are critical to the WSP business
- 3. The company shall organize these trainings and inform the County Government Water office which should also participate
- 4. all directors shall be exposed, at least once every two years, to the following matters:
 - 1. Corporate strategy in the water sector and institutional organization
 - 2. Role, duties and responsibilities of the Board and directors
 - 3. The Licence content
 - 4. Rights and obligations of a director

- 5. Statutory liabilities and duties of a director under criminal and company law
- 6. Board practices and procedures
- 7. Disclosure and communication policies
- 8. Financial management systems,
- 9. Risk management, internal control procedures and internal audit
- 10. The importance of external audit by the Auditor General
- 11. Performance targeting, monitoring and evaluation with emphasis to the water service sector minimum service level requirements and sector benchmarks
- 12. The role of Information Technology in oversight.

3.5 Board Operations

3.5.1 Strategy and Values

- 1. The board of directors must continuously approve a five (5) year strategic plan that clearly states the company's, vision, mission and values and the strategies it will evolve to attain its contracted and statutory objectives
- 2. In evolving this strategy the board must be aware of its role as the county government water service provision agent
- 3. The board of directors must approve an annual budget and ensure it is forwarded functionally to the county government water office
- 4. The board of directors must approve an annual procurement plan in accordance with the Public Procurement and Asset Disposal Act 2015 and ensure it receives quarterly reports on its implementation
- 5. The board of directors must ensure that there is an annual work plan that shows on annual basis how it will implement its strategic plan
- 6. The board of directors must ensure that there is a service charter created that is communicated to its stakeholders and consumers in the service area, showing the standards of service to be delivered and how complaints will be addressed
- 7. The board of directors must ensure that the signed code of ethics for board and staff is a living implemented document that gives life to the value of the WSP and shapes the culture of the WSP.

3.5.2 Company Performance

- 1. The board of directors shall sign a performance contract with the managing director who shall in turn cascade it to the management team and in adapted format to all staff.
- 2. The board of directors shall ensure that management submits to the board of directors the following information to them by management on a quarterly basis:
- a. As a minimum, the technical report shall include the following:
 - i. Volume of water (abstracted, produced, distributed and sold);
 - ii. Where applicable, volume of Sewage carried in the Sewers and treated in the Sewage treatment works;
 - iii. Numbers and categories of Customers;
 - iv. Number of Personnel employed;
 - v. Levels of Service performance and commentary with specific reference to the

Performance Targets and the Key Performance Targets;

- vi. Water quality compliance results and commentary;
- vii. Where applicable, treated Sewage quality compliance results and commentary;
- viii. Profitability, billing ratio;
- ix. General development of works;
- x. Renovation works and Repairs carried out or to be carried out;
- xi. Exceptional events e.g. water shortages, major bursts, pollution incidents.
- b. As a minimum the Financial Report shall comprise of
 - i. Revenue earned;
 - ii. manpower costs and other costs of employment;
 - iii. board of director costs;
 - iv. power costs;
 - v. local taxation, including property taxes (if any);
 - vi. water charges (including Abstraction charges and discharge consent charges);
 - vii. materials and consumables;
 - viii. hired or contracted services;
 - ix. public consultation costs;
 - x. charges for bad and doubtful debts;
 - xi. depreciation and amortization (where charged);
 - xii. tangible assets and written-off infrastructure expenditure (analyzed by Repairs, renovations, and replacements); exceptional items; and
 - xiii. all other operating costs (on an aggregated basis);
 - xiv. an analysis of the total turnover under the following headings:
 - water supply Abstraction, treatment, transmission and distribution;
 - Sewage collection, treatment and disposal; and
- c. In summary provide information about, and an analysis of its operations for the quarter showing distinctly the gross and net billings and showing distinctly the gross and net billings.
- 3. Ensure on an annual basis there is an audited set of accounts prepared in accordance with the standards in the Public Finance and Management Act 2012 and any additional regulatory accounting standards imposed by WASREB and containing an opinion to the of the Board of Directors of the Service Provider that the Service Provider shall have available to it for at least the next twelve (12) months:
 - a. Sufficient financial resources and facilities to discharge the activities and functions, powers and duties relating to the Services business; and
 - b. The management resources which are sufficient to enable it to carry out such activities and functions.
- 4. The WSP submits the required quarterly reports to the county office as function owner and WASREB as sector regulator as per the license conditions
- 5. The company does not deviate from the standards in the license conditions
- 6. The company issues a performance guarantee as advised by WASREB to ensure that the specified risks are covered

- 7. The company issues a performance evaluation report to its shareholders and stakeholders at the end of every year
- 8. The company ploughs back its profits as a public water supplier until such time that it has been able to achieve optimum coverage of its service area in terms of water and sanitation
- 9. Ensure benchmarking with other better performing Kenyan WSPs to constantly monitor management performance and the financial progress of the company.

3.5.3 Compliance

Collective and individual role of directors

In order to enable every director to be more clearly aware of their collective and individual accountability and liability in regard to their acts of commission and omission, the directors are required to ensure compliance with the law. Having the assistance of competent company secretary / legal officer and internal auditor will largely assist the board of directors understand compliance.

- 1. Be aware of the Licence provisions of the water service provider
- 2. Be aware of the laws the company is supposed to comply with, that is Water Act 2016, county water legislation, Companies Act 2015, Public Procurement and Asset Disposal Act, 2015, Public Finance Management Act 2012
- 3. Be aware of the Environmental Management and Co-ordination Act
- 4. Be aware of the Anti- Corruption and Economic Crimes Act № 3 of 2003
- 5. Be aware of the laws relating to employment and labour relations
- 6. Be able to understand the financial statements of the company in order to know in depth the financial status of the company and take action accordingly
- 7. In good faith, a member shall disclose to the board for recording any business or other interest that he/she holds that is likely to create a potential conflict of interest and withdraw himself from participating in that decision
- 8. Be aware of liability of directors jointly and severally in the context of personal liability for fraud, secret profits, corruption and bribery
- 9. Board members having conflicting directorships or missing three meetings consecutively should resign voluntarily or be replaced by the shareholder as per the articles of association of the company.

3.5.4 Communication

- 1. The board of directors shall ensure there is a communication strategy that reaches all stakeholders and there is at least one well publicized annual stakeholders forum in the service area of the WSP where the WSP prepares the public on the appointment of new directors, reports to the public on the gains, challenges and upcoming plans for the progressive realization for the right to water in the area served
- 2. The board of directors shall ensure that it receives the annual investment report from the water service board, the county government and any investor undertaking water service projects within its area
- 3. Ensure the company maintains a website that provides customer relevant information in the service area and maintains its annual report and last audited accounts on the website.

3.5.5 Accountability to Shareholders by board of directors

- i. Call an annual general meeting once every year and ensure 13 months do not pass before such a meeting is called
- ii. Disclose truthfully all material aspects of the business
- iii. Ensure the water service provider has complied with all relevant laws and provide certification to that effect
- iv. Act in the best interest of the company as a water service provider
- v. Ensure a sustainable water service provider is maintained.

3.5.6 Relationship with Stakeholders

- 1. The company must identify its internal and external stakeholders, create a list of them and provide in a policy on how to relate to them especially in relation to:
 - a. appointing directors,
 - b. monitoring the performance of the company;
 - c. Protection of the sources from which the WSP is authorised to draw water resources from;
 - d. protection of assets and investment of infrastructure;
 - e. getting feedback on services offered.
- 2. The company shall endeavour to ensure that stakeholders identify with aspirations of the WSP on the progressive realisation of the right to water in the county and provision of safe and affordable water services by providing relevant information and having activities involve them



- 3. In this regard, the Board of Directors shall:
 - a. Ensure that the rights of stakeholders that are protected by law are respected
 - b. Where stakeholder interests are protected by law, ensure that stakeholders have the opportunity to seek effective redress for any violation of their rights
 - c. Permit and facilitate performance-enhancing mechanisms for stakeholder participation

d. Ensure that where stakeholders participate in performance-enhancing mechanisms, they have access to all relevant information.

3.6 Balance of Powers

- 1. The Board shall ensure that a proper management structure is put in place and elaborated:
 - a. Board of Director Charter
 - b. In the schedule of duties for the board of directors and management
- 2. The structure must maintain integrity, reputation and responsibility
- 3. The Board shall be chaired by an independent director who shall be elected from among the stakeholder directors by the county during the first meeting
- 4. The roles of the Chairman of the Board are:
 - a. To lead the Board by providing direction and maintaining mature discussions
 - b. To chair meetings of the Board and members, ensuring order, proper conduct of meetings, affording participants a reasonable opportunity to speak, ensuring decisions are fairly made, deciding on technicalities and to cast the deciding vote in case of ties;
 - c. To organize and facilitate a balance of internal and external relationships and maintain the relevant political contacts for the good of the company
 - d. To facilitate effective Board management.
- 5. The board shall create a schedule of matters reserved for the board and circulate it to management, so as to keep the affairs of the board and management distinct
- 6. Directors shall be independent of management functions and free from any business or operational relationships with management
- 7. A WSP in the large and very large category must always employ a qualified, competent, fit and proper company secretary who is also a lawyer and who must have the requisite knowledge and experience necessary to undertake the statutory duties and responsibilities of the post and advise the Board on compliance. The Company Secretary should have responsibility for ensuring that the company complies with the law and any guidelines issued
- 8. The directors will operate in a dignified manner, consistent with legislation and social expectations and especially the Leadership and Integrity Act and the Public Officer Ethics Act

3.7 Committees of the Board of Directors

- 1. The following committees are mandatory and relevant members of the top management team shall be ex officio members of the committees. The recommended practice is that a board member should have in one committee.
 - a. Audit Committee According to the Public Finance and Management Act,2012 the committee must possess the following competences to perform outlined duties.
 - i. Possess Financial acumen and meet minimum financial literacy standards one member should be a financial expert

- ii. Outside auditor. The audit committee is responsible for the company's relationship with its outside auditor, including:
- i. Financial statements. The committee should discuss significant issues relating to the company's financial statements with management and the outside auditor and review earnings before they are issued
- ii. Internal controls. The committee oversees the company's system of internal controls over financial reporting and its disclosure controls and procedures, including the processes for producing the certifications required of the managing director and principal financial officer
 - iii. Risk assessment and management
 - iv. Compliance
 - v. Internal audit- The committee oversees the company's internal audit function and receives reports directly from the internal auditor who reports to them.
- b. Technical Services Committee duties shall include
- i. Network expansion and rehabilitation issues
- ii. Water quality and effluent issues
- iii. Consumer complaint issues
- iv. Water connection issues
- v. Sewerage connection and faecal sludge management issues
- vi. Source protection issues
- vii. Water business development
 - c. Finance, Human Resource and Administration Issues
 - i. Corporate Strategy and budget
 - ii. Water sales and revenue collection issues
 - iii. Debt management
 - iv. Asset inventory and management
 - v. Management accounts
 - vi. Technical competence and Human Resource Issues
 - vii. Administration of WSP issues
- 2. Committees as a good practice shall not have more than four sittings in a financial year and the dates for the following years meetings must be defined in a schedule before the start of the new financial year
- Unless extra meetings and agenda are communicated and agreed functionally with the County Water Department the recommended best practice is not to exceed 6 board meetings in a year
- 4. The mix of skills in a committee must be commensurate with its purpose and for purposes of efficiency especially in very large and large WSPs, a committee member from the stakeholder group should only sit in one committee

5. The chairman of the board of directors should not be a member of any committee however each committee meeting and report must be shared with him when being sent to the other committee members.

3.8 Board Performance Assessment

- 1. The Board of Directors shall, conscious of its responsibilities to shareholders, investors, suppliers, creditors, employees and the society, issue a certificate at the end of every year confirming that:
 - a. It has complied with the law
 - b. It has conducted its affairs in accordance with the best principles and practices of corporate governance
 - c. To the best of the knowledge of the Board and management, no person, employee or agent acting on behalf of the company with the knowledge or authority of the Board or management, committed any offence under the relevant corruption laws or indulged in any unethical behaviour in the conduct of the company's business, or been involved in money laundering or any practice or activity contrary to national laws.
- 2. The Board shall evaluate its performance once every year and set up achievable action points to achieve assess its performance as a whole and that of individual members including the Managing director
- 3. The report shall be presented to the County Water Office as function owner and at the general meeting of the shareholders in the Chairman's Report.

(See formats for Board self-evaluation in the Appendix)

3.9 Human Resource Management Appointments and Development

- 1. The board of directors shall ensure that it has in place a human resources policy which shall be tailored to enhance performance and incorporates the national standards on productivity
- 2. The board of directors shall ensue that it has a staff establishment showing in-post and vacancies based on sector standard competencies
- 3. The board of directors shall ensure all staff is appointed after competitive advertisement and that they meet the competence criteria created under section 86 of the Water Act 2016
- 4. The Board of Directors shall appoint its Managing Director and also appoint the senior managers on performance based contracts
- 5. The board of directors shall ensure that all employees are on productivity based contracts.
- 6. The board shall ensure that any collective bargaining agreements negotiated are not in breach of the standards of staff productivity ratios under the Water Act 2016
- 7. The board of directors shall ensure there shall be continuous professional development to

ensure appropriate and adequate training for all employees from management to the lowest cadres to ensure efficiency and effectiveness in water service provision. All water sector institutions shall adhere to the Industrial Training Act Cap 237

- 8. The board of directors shall ensure that it has a training report at the end of every year
- 9. In order to avoid potential conflict of interest, the Board shall set up an independent ad hoc committee in which the county government has competent membership to fix the remuneration of staff and directors and ensure that the level is sufficient to attract and retain staff and directors and that remuneration remains within the benchmarks set by the WASREB
- 10. When fixing remuneration of the staff the total expenditure for each financial year must not exceed the benchmarks set for the services sector by nationally, so that personnel cost as share of operations and maintenance cost shall be contained within the following parameters:
 - a. Very large companies <30%
 - b. Large < 35%
 - c. Medium companies <40%
 - d. Small companies < 50%

3.10 Technology

- 1. Ensure technology is used to leverage efficiency in asset development and maintenance, financial management, human resource management, water service operations, consumer complaints handling and obtain stakeholder feedback
- 2. The board shall endeavour to ensure that it migrates its business to robust enterprise management system that ensures that it has correct and live information that enables it to perform its functions
- 3. The board shall ensure that the company applies itself to the use appropriate technology in construction of the different water service facilities to differentiate quality of service levels for different categories of consumers
- 4. The board shall ensure that water service infrastructure as much as possible adopts the most efficient model and uses the least cost in terms of electricity and use of chemicals
- 5. The board shall ensure the use of GIS to map out its water infrastructure and networks in order to improve efficiency and security
- 6. The board shall use the Water Regulation Information System (WARIS) to generate reports to send to WASREB or WSB/WWDA/its successor as the case may be
- 7. The board shall endeavour to have a financial management information system in use
- 8. The Board will develop a high ICT capability to generate communication to its stakeholders and publish annual reports to its shareholders and stakeholders
- 9. The board shall endeavour to implement the latest management practices to cut down costs and improve efficiency in business.

3.11 Management of Risks

The board of directors shall have a continuously evolving risk management strategy and it shall ensure:

1. All risks are identified and properly mitigated

- 2. Ensure all its real property is titled
- 3.All its infrastructure and assets are secured
- 4. Assess and ensure that appropriate insurance is taken out including insurance against fire, loss and theft
- 5. Provide back up systems for its documentation
- 6. Pursue a staff retention policy
- 7. It becomes a valued citizen in the community served.

3.12 Annual Review of Future Solvency

- 1. The board shall ensure that there is the appointment of an external auditor who shall ensure that financial statements and annual audit have been completed and reviewed every year
- 2. Where the WSP is using public assets the external auditor shall be appointed under guidance from the Office of the Auditor General
- 3. The board shall satisfy itself that the company shall continue as a going concern and report in its annual statement for the benefit of shareholders and other stakeholders that the company shall continue to so trade.

3.13 Social Responsibility

- 1. Water Service Providers shall endeavour to ensure that their organizations are responsible corporate citizens and that they have due regard for the interest of all stakeholders and the community within which they operate
- 2. The Board of Directors will monitor the social responsibilities of the company and promulgate policies consistent with the company's legitimate interests and good business practices. In particular, the Board of Directors shall:
 - a. Promote fair, just and equitable employment policies in accordance with National Cohesion and Integration Act 2008
 - b. Promote and be sensitive to the preservation and protection of the natural environment especially with regard to disposal of waste water
 - c. Be sensitive to and conscious of gender interests and concerns and other marginalised groups within their area of service
 - d. Enhance and promote the rights and participation of host communities
 - e. Publish a Social Responsibility Report every year indicating how it has dealt with its social and environmental responsibilities as part of its annual report.

Annex 1 – Model Memorandum and Articles of Association –key content to be included in all memorandum and articles of association

THE COMPANIES ACT

(CHAPTER 486 OF THE LAWS OF KENYA)

PRIVATE COMPANY LIMITED BY SHARES (TO BE CHANGED PUBLIC COMPANY UNDER WATER ACT 2016 ACCORDING TO COUNTY PLAN

MODEL MEMORANDUM OF ASSOCIATION

OF

..... WATER SERVICES COMPANY LTD

- The name of the company is WATER SERVICES COMPANY LIMITED (hereinafter called the 'Company')
- 2. The Registered office of the company will be situated in the Republic of Kenya.
- 3. The objects for which the company is established are: -
- a) to be an agent of of the county government of to deliver water services within the demarcated service area of the county according to section 96 of the Water Act 2016
- c) To exercise overall control over the sources and supply of water and in particular, to conserve, redistribute and augment those water resources, including sinking wells and shafts, and to make, build and construct, lay down and maintain, reservoirs, waterworks, cisterns, culverts, filter-beds, mains and other pipes and appliances, and to execute and do all other works and things necessary or convenient for conserving, obtaining, storing, selling, delivering measuring and distributing water and regenerating water or otherwise for the purposes of the Company.
- d) To provide and distribute a constant continuous supply of potable water for commercial, industrial and domestic purposes.
- e) To be responsible for the provision, control and maintenance of Sanitation Sewerage and drainage for commercial, industrial and domestic purposes

- f) Subject to the approval of the water services board and/or the county government as the case may be ,to design and construct dams, reservoirs and weirs, to dig wells and drill or sink boreholes and carry on any other water conservation measures and reticulation works for the provision of water for domestic, industrial and agricultural purposes.
- g) To acquire for its own use and distribution by sale to the public water pumps, engines tanks, pipes and any other equipment and chemicals that may be deemed necessary for and connected to the carrying out of the said business of the Company.
- h) To be responsible for the treatment and disposal of waste water by such means and at such times and locations as the company may deem appropriate as guided by standards in the water services sector.
- i) To import, distribute, use or sell chemicals, other materials, equipment or goods relevant or incidental to the conduct of the aforesaid business of the company
- i) To establish laboratories facilities for analysis and to levy charges when applications or requests for the testing are made to the Company.
- k) To undertake laboratory analysis to ensure that acceptable water standards are maintained.
- I) To ensure that lawful and efficient methods of disposal of effluent are applied.
- m) To levy from the consumers charges in respect of the services, which the Company provides, and to make revisions to those rates as the company may from time to time deem appropriate subject to national standards to protect consumers set by the Water Services Regulatory Board.
- n) Subject to national standards to carry on any other business which may seem to the Company necessary to, incidental to, or capable of, being conveniently carried on in connection with the objects of the Company or calculated directly or indirectly to enhance the value of, or render profitable, any of the property or rights of the Company or to improve the quality, efficiency, effectiveness or extent of the services provided to the customers of the Company, subject to approval by the County government.
- o) To purchase or otherwise acquire or lease facilities such as land, canals, dams, reservoirs, pipelines waters, warehouses buildings or machinery and construct and equip the same, which may seem to the Company necessary to, or capable of, being conveniently carried on in connection with the objects of the Company or calculated directly or indirectly to enhance the value of, or render profitable, any of the property or rights of the Company or to improve the quality, efficiency, effectiveness or extent of the services provided to the customers of the Company, subject to national standards in the water sector

- p) To establish workshops for the repair and fitting of metering equipment electric motors, pumps and other associated equipment common and incidental to the provision of water and sanitary and to offer these services at a fee to other organizations.
- q) To purchase, take in exchange equip, construct, maintain, hire, or otherwise acquire movable property including vehicles, ships or other water-borne vessels, machinery, plant and apparatus necessary or convenient for the carriage of equipment, passengers, freight and goods of all descriptions subject to the national standards in the water sector.
- r) To acquire, establish, construct and provide workshops, waterworks, offices and other premises and facilities necessary or convenient for the performance of the objects of the Company and for that purpose, buy, take on, lease or in exchange, hire or otherwise acquire immovable property and interests therein, and rights over the same and concessions, grants, rights, powers and privileges in respect thereof.
- s) To apply for, buy or otherwise acquire patents, patent rights, trade marks, designs, licenses, concessions, or the like conferring an exclusive or non-exclusive or limited right to their use, or any confidential or other information or a process which may seem to the Company capable of being used for the purpose of the company or the acquisition of which may seem to the Company calculated, directly or indirectly, to benefit the company and to develop and grant licenses in respect of or otherwise turn to account, rights, information and processes so acquired, and to expend money in experimenting upon testing, or improving, any such patents inventions or rights.
- t) To acquire and undertake the whole or any part of the business, property, and liabilities of any person or company carrying on or proposing to carry on, any business which the Company is authorized to carry on, or possessed of property suitable for the purposes of the Company, which can be carried on in conjunction there with or which is capable of being conducted so as directly or indirectly to benefit the Company.
- u) To amalgamate, enter into partnerships or into any arrangement for sharing profits, union of interest, co-operation, joint venture, or reciprocal concession, with any person or company carrying on in conjunction therewith or which is capable of being conducted so as to directly or indirectly benefit the Company or to improve the quality, efficiency, effectiveness or extent of the services provided to the customers of the Company subject to the approval of the County Government and the national standards in the water sector.
- v) To subscribe for, take or otherwise acquire and hold shares, stock, debentures or other obligations or securities of any other company having objects wholly or in part similar to those of the company or carrying on any business capable of being conducted so as to directly or indirectly benefit the company subject to approval by the county government and as per the national standards in the water sector.
- w) To apply for, purchase, take on lease or in exchange, hire or otherwise acquire any real and personal property and any rights or privileges which the company may think necessary or convenient for the purpose of its business or businesses and in particular any land, buildings, plant, and stock in trade, provided that such investments shall

not exceed ten percent (10%) of the overall company income subject to the approval of the Water Services Regulatory Board.

- x) To pay for any business, property, or rights acquired or agreed to be acquired by the company by the issue or transfer of shares of this or any other company credited as fully or party up or debentures or other securities of this or any other company, subject to the national standards in the water sector.
- y) To lend and advance money or give credit to such persons or companies and on such terms as may seem expedient, and in particular to customers and persons having dealings with the company, and to guarantee to performance of any contract or obligation and the payment of money of or by any such persons or companies and generally to give guarantees and indemnities subject to the national standards in the water sector.
 - y) Subject to the national standards to receive money on loan and borrow or raise money in such manner as the company shall in consultation with the county government think fit to advance the objects of the company.
- z) To make draw, accept, endorse, negotiate, discount, buy, sell, execute, issue and deal in bills of exchange, promissory notes bills of lading, warrants debentures and other negotiable or transferable instruments subject to the national standards in the water sector.
- aa) To apply for, promote and obtain any legislation, charter, privileges, concession, license or authorization of any government, state, city or authority to enable the company to carry out any of its objects into effect or for extending any of the powers of the company or for extending any modification of the constitutions of the company or for any other purpose any proceedings or application which may seem calculated directly or indirectly to prejudice the interests of the company subject to the national standards in the water sector.
- bb) To enter into any arrangements with any government or authorities (international, regional, national, local or otherwise) or any person or company that may seem conducive to the objects of the company and to obtain from any such governments, authority, person or company, any rights, privileges, charters, contracts licenses and concessions which the company may think it desirable to obtain, and to carry out, exercise and comply with any such arrangements, rights privileges and concessions subject to the approval of the County Government and the Water Services Regulatory Board.
- cc) Subject to the national standards in the water sector and the approval of the county government to establish and maintain or procure the establishment and maintenance of any contributory pension or super-annuation funds for the benefit of, and to give or procure the giving of donations, gratuities, pensions, allowances or emoluments, to any persons who are or were at any time in the employment or service of the company ,or of any dependants of any such persons and to establish and subscribe to any institutions, or funds calculated to be for the benefit of or to advance the interests and well being of the company as aforesaid, and make payments of the matters aforesaid.

- dd) To remunerate or make reimbursements to any person or persons whether Directors, Officers or Agents of the company for services rendered in or about the conduct of the company's business subject to the national standards in the water sector and with the approval of the County Government.
- ee) To invest and deal with the monies of the company not immediately required in the manner agreed upon in the License and especially for the purpose of improving the efficiency of the infrastructure and facilities used in the provision of water services in consultation with the county government and subject to the national water standards.
- ff) To insure against losses, damages, risks and liabilities, which the Company may incur.
- gg) Subject to efficiency national standards in the water sector, to deal with the company's employees according to the human resources policy developed with the consultation and approval of County Government in all matters including:
 - i. Appointing employees on performance based terms of employment
 - ii. Ensuring employees adhere to the Public Officers Ethics Act
 - iii. Ensuring employees have the technical capacity to improve the services provided of water and sewerage as per regulated standards
- hh) To carry out all acts necessary for the purposes of improving:
 - i). The skills knowledge and experience of persons employed in connection with the provision of Water and Sanitation services.
 - ii). The efficiency of the equipment of the company, or the manner in which the equipment is operated; and in that connection to providing or assist other persons in provide facilities for training, education and research.
- ii) To carry out all acts as are incidental to or conducive to the attainment of the above objects. And it is hereby declared that the word "company" in these clauses, except where used in reference to this company, shall be deemed to include any partnership or other body of persons whether incorporated or not incorporated and whether domiciled in Kenya or elsewhere and that the object specified in each paragraph shall be separated as independent objects of the company and shall not be limited or restricted by reference to the terms of any other paragraph in the name of the company but may be carried out in as full and apply a manner as construed in a wide a sense as if each of the said paragraphs defined the objects of a separate and distinct company.
- 4. The Liability of the members is limited.
- 5. The share capital of the company is Kenya Shillings One Hundred Thousand (Ksh.100, 000/= divided in to Five Thousand 5,000 shares of Kenya Shillings Twenty (Ksh. 20/=) (This will change according to each county

development) each subject that the company has power to increase or reduce the said capital and to issue any part of its capital, original or increased with or without any preference, priority, or special privileges or subject to any postponement of rights or to any conditions or restrictions, and so that, unless the conditions of issue shall otherwise expressly declare, every issue of shares, whether declared to be preference or otherwise, shall be subject to the power hereinbefore contained. The rights and privileges for the time being attached to any class of shares may be altered, modified varied, abrogated or taken away with the consent in writing of the owners of three fourths of the shares in the class or with the sanction of an extraordinary resolution to be passed at a separate general meeting of the holders of the share in that class.

We, the several persons whose names, addresses and occupations are subscribed, are desirous of being formed into a company in pursuance of this Memorandum of Association and we respectively agree to take the number of shares in the capital of the Company set opposite our respective names.

Names, addresses and Description of subscribers	Numbers of shares taken by each subscriber	Signatures of subscribers
County CEC for water in trust for the people ofcounty	300	
County CEC for finance in trust for the people	100	
	100	
County secretary in trust for the people ofcounty		
TOTAL NUMBER OF SHARES TAKEN	(advised that minority shares to be taken the rest to remain outstanding)	

Witness to the above signatures

CERTIFICATE UNDER THE COMPANIES REGULATIONS

It is hereby certified that the above Memorandum of Association of has been produced by the process of **XEROGRAPHY.**

THE COMPANIES ACT

(CHAPTER 486 OF THE LAWS OF KENYA)

..... COMPANY LIMITED BY SHARES

ARTICLES OF ASSOCIATION

OF

.....WATER SERVICES COMPANY LTD

- 1. The Regulations contained in Part 1 of the First Schedule to the Companies Act shall not apply to the company in so far as they are excluded by these regulations.
- 2. In these Articles, if not inconsistent with the subject of context:
 - (a). "The Act" means the Companies Act 2015 of the Laws of Kenya and any later amendments to that Act
 "The Board" means the Board of directors of the Company or the Directors present at a duly convened meeting of the directors at which quorum is present.
 "The Company" means the WATER SERVICES COMPANY
 LTD.

"The county' means the devolved unit of government established under the first schedule to the Constitution 2010 and in these articles primarily refers to the executive arm of the county government.

".". "director " means a technically competent person in engineering, law, human resources, business, ICT, finance, organisational management appointed from the process of stakeholder participation under the Corporate Governance Guideline organized under the supervision of the law.

"These Articles" shall mean these Articles of Association as now framed or as from time to time altered by special resolution but not to depart from the standards in the Water Act 2016.

"The Seal" means the common seal of the company

"Secretary" means any person performing the duties of the Company Secretary. "Stakeholder" means a person who may have a direct or material interest in the achievement of the economic and social objectives of the company.

"Stakeholder participation procedure" means the open and competitive process stakeholder based process, by which the Water Service Provider advertises for directors from the community served by the water service provider who have no conflict of interest with the company and such persons are then subjected to scrutiny and the most competent are appointed as board members to the water service companies and is elaborated in the Corporate Governance Guideline issued by the Water Services Regulatory Board.

"Treasury" means the National Treasury and the County Treasury as the case may be.

"Water Services Regulatory Board" means the body established pursuant section 70 to the Water Act 2016 and is a successor to the body established under section 46 of the Water Act 2002.

- b). Expressions referring to writing shall, unless the contrary intention appears, be construed as including references to printing, lithography, photographs and other modes of representing or reproducing words in a visible form.
- c) Unless the context otherwise requires words or expressions contained in these articles shall bear the same meaning as in the Act or any statutory modification thereof in force at the date at which these articles becomes binding on the company.
- d). Words denoting the singular number shall include the plural number and vice versa, words denoting the masculine gender shall include the feminine gender also; words denoting persons shall include corporations.
- 3. The company shall be Public Limited Liability Company, and accordingly the following provisions shall apply subject to the national standards on consumer protection and of commercial viability of the company:
- a. The members may transfer shares to the county public through an open and accountable process that does not defeat section 83 of the Water Act 2016.
- b. Invitation may be made to the public to subscribe for any shares or debentures of the Company for purposes of strategic investment to achieve the progressive realization of the right to water and sewerage services in built up areas with the approval of the County Government.
- c. Class B shareholding shall be created to ensure deeper participation in the affairs of the company by the county public

SHARE CAPITAL AND VARIATION OF RIGHTS

- 4. The share capital of the Company is Kenya Shillings One Hundred Thousand (Kshs, 100,000/=) divided into Five Thousand (5,000) shares of Kenya Shillings Twenty (20/=).(This will change on completer implementation of the transfer of assets under section 83 and 84 of the Water Act 2016 by the Cabinet Secretary in charge of Water and proper valuation and capitalisation of the WSPs is done)
- 5. One (1) share shall be called a GOLDEN SHARE and it shall have all the voting rights of other shares and in addition it shall have VETO POWER on all resolutions of general meeting and board meeting that have the capacity to affect the financial viability company. This share shall vest in the Treasury where the company is a beneficiary of projects developed by loans by agents of the national government; or an arrangement with development partners under the auspices of the national government or county government
- 6. All the other 4,999 shares (if a golden share is issued) can be divided or subdivided or increased into several classes and to attach thereto respectively any preferential, deferred, qualified or special rights, privileges or conditions as regards dividend, capital, voting or others.

7. The members for the time being shall have the preferential right to subscribe for and take up all further shares authorized to be issued. All such shares shall be offered to the members in proportion to the existing shares held by them and such offer shall be made by notice specifying the number of shares to which the members are entitled and limiting a time within which the offer, if not accepted, will be deemed to be declined and after the expiration of such time or on intimation from the member to whom such notice is given.

PROVIDED that the all the subscribers, shall hold such shares in trust and on behalf of the County for the beneficial provision of water services to the residents of the county and by virtue of their offices and investments to the county and the shares shall at all times belong to the County.

- 8. If a share certificate is worn out defaced, lost, or destroyed it may be received on such terms, if any as to evidence and indemnity as the Directors think fit
- 9. No part of the funds of the company shall be employed in the purchase of, or in loans upon security of, the company's shares, but nothing in this clause shall prohibit transaction permitted by the Act and any funds so employed shall be subject to the approval of the County Government and in accordance with the Capital Investment Plan.

<u>LIEN</u>

- 10. The Company shall have lien on every share, not being a fully paid share, for all monies (whether presently payable or not) called or payable at a fixed time in respect of that share, and the company shall also have a lien on all shares other than fully paid shares standing registered in the name of a single person for all monies presently payable by him or his estate to the company; but the Directors may at any time declare any share to be wholly or in part exempt from provision of this article. The Company's lien if any, on a share shall extend to all dividends payable thereon.
- 11. The Company may sell in such a manner as the Directors think fit, any shares on which the company has a lien, but no sale shall be made unless the sum in respect of which the lien exist is presentably payable, or until the expiration of 14 days (fourteen) after a notice in writing, stating and demanding payment of the sum presently payable, has been given to the registered holder for the time being of the share or the person entitled, by reason of his death or bankruptcy, to the share.

10. To give effect to any such sale the Directors may authorise some person to transfer the share sold to the purchaser thereof. The purchaser shall be registered as the holder of the share comprised in any such transfer, and he shall not be bound to see to the application of the purchase money nor shall his title to the shares be effected by any irregularity or in validity in the proceeding reference to the sale.

11. The proceeds of the sale shall be applied in payment of such part of the amount in respect of which the lien exist as is presently payable, and the residue shall be held (subject to alike lien for sums not presently payable as existed upon the shares prior to the sale) by the Company on behalf of the person entitled to the shares as the date of the sale.

CALLS ON SHARES

12. The Directors may time to time make calls upon the members in respect of any money unpaid on their shares, and each

member shall (subject to receiving at least (14) Fourteen days notice) specifying the time or times of payment to the company at the time or times so specified the amount called on his shares. A call shall be deemed to have been made at the time when the resolution of the directors authorising the call was passed.

13. The joint holders of a share shall be jointly and severally liable to pay all calls in respect thereof.

- 14. If a sum called in respect of a share is not paid before or on the day appointed for the payment thereof, the person from whom the sum is due shall pay interest upon the sum at the rate of 5 per centum (5%) per annum from the day appointed for payment thereof to the time of actual payment, but the directors shall be at liberty to waive payment of such interest wholly or in part.
- 15. The provision of these Articles as to payment of interest shall apply in the case of non payment of any sum to which, by the terms of issue of a share, become payable at a fixed time, whether on account of the amount of the share, or by way of premium as if the same as become payable by virtue of call duly made and notified.
- 16. The Directors may, on the issue of shares, differentiate between the holder as to the amount of calls to be paid and times of payment.
- 17. The Directors may, if they think fit receive from any members willing to advance the same, or any part of the monies uncalled and unpaid upon any shares held by him, and upon all or any of the monies so advanced may (until the same would, but for such advance, becomes payable) pay interest at such rate not exceeding (unless the company in general meeting shall otherwise direct) 5 percent per annum between the directors and the members paying such sums in advance.

TRANSFER OF SHARES

18. Subject to the provisions hereinafter contained shares in the Company shall be transferable by written instrument in any common form signed by both transferor and transferee and the transferor shall be deemed to remain the holder of the share until the name of the transferee is entered in the register of members in respect thereof subject to the approval of the county government.

19. The Directors may decline to register any transfer of shares, not being fully paid shares to a person of whom they do not approve, and may also decline to register any transfer of shares on which the company has a lien. The Directors may decline to recognise any instrument of transfer unless

- a). The instrument of transfer is fully stamped and accompanied by the certificate of the shares to which it relates, and such other evidence as the Directors may reasonably require to show the right of the transferor to make the transfer and
- b). It relates only to one class of shares.
- c). It has received the approval of the Water Services Board.

If the Directors refuse to register a transfer of any shares they shall within two months after the date on which transfer was lodged with the company send to the transfer notice of the refusal. 20. The Directors may suspend the registration of transfers during any period for which they in their absolute discretion think fit provided that any such period does not exceed a period prescribed by the Act.

TRANSMISSION OF SHARE

- 21. The personal representatives of a deceased sole holder of a share shall be the only persons recognized by the company as having any title to the share. In the case of the share registered in the names of two or more holders, the survivors or survivor or the personal representatives of the deceased shall be the only persons recognized by the Company as having any title to the share.
- 22. Any person becoming entitled to a share in consequence of the death or bankruptcy of a member shall, upon such evidence being produced as may from time to time be required by the Directors, have the right, either to be registered as a member in respect of the share, or instead of being registered himself, to make such transfer of the share as the deceased or bankrupt person could have made; but the Directors shall, in either case, have the same right to decline or suspend registration as they would have had in the case of a transfer of the share by the deceased or the bankrupt person before the death or bankruptcy.
- 23. A person becoming entitled to a share by reason of the death or bankruptcy of the holder shall be entitled to the same dividends and other advantages to which he would be entitled to the same if they were the registered holder of the share, except that he shall not, before being registered as a member in respect of the share, be entitled in respect of it to exercise any right conferred by membership in relation to meetings of the company.

FORFEITURE OF SHARES

- 24. If a Member fails to pay any call or instalment of a call on the day appointed for payment thereof the Board may, at any time thereafter while any part of such call or instalment remains unpaid, serve a notice on him requiring payment of so much of the call or instalment as is unpaid together with any interest which may have accrued and all expenses that may have been incurred by the Company by reasons of such non-payment.
- 25. The notice shall specify a date, not less than fourteen days from the date of service of the notice, on or before which and the place where the payment required by the notice is to be made and shall state that, in the event of non-payment at or before the time and at the place appointed, the shares in respect of which such call was made or instalment is payable will be liable to be forfeited. The Board may accept the surrender of any share liable to be forfeited hereunder and, in such case; references herein to forfeiture shall include surrender.
- 26. If the requirements of any such notice are not complied with, any shares in respect of which such notice has been given may, at any time after the date specified therein, before the payment required by the notice has been made, be forfeited by a resolution of the Board to that effect.
- 27. When any shares have been forfeited, notice of the forfeiture shall forthwith be given to the holder of the shares or, as the case may be, to the person entitled to the shares by the reasons of the death or bankruptcy of the holder but no forfeiture shall be invalidated by any omission or neglect to give such notice as aforesaid.
- 28. Forfeited shares shall be deemed to be the property of the Company and may be sold, re-allotted or otherwise disposed

of upon such terms and in such manner as the Board may think fit but, at any time before a sale, re-allotment or other disposition, the forfeiture may be cancelled on such terms as the Board may determine.

- 29. A person whose shares have been forfeited shall cease to be a Member in respect of the forfeited shares but shall, notwithstanding, remain liable to pay to the Company all moneys which, at the date of forfeiture, were presently payable by him to the Company in respect of the shares together with interest thereon, from and including the date of forfeiture to and including the date of payment, at such rate, not exceeding fifteen per cent per annum, as the Board may determine.
- 30. A statutory declaration that the declarant is a Director or the Secretary of the Company and that shares have been duly forfeited on a date stated in the declaration shall be conclusive evidence of the facts stated therein as against all persons claiming to be entitled to the shares. The Company may receive the consideration, if any, given on the sale, re-allotment or disposition of the shares and, in the case of sale, may appoint some person to execute a transfer thereof to the purchase who, or, as the case may be, the person to whom the shares are re-allotted or otherwise disposed of shall be registered as the holder hereof and shall not be bound to see to the application of the consideration (if any) and whose title to the shares shall not be affected by any irregularity or invalidity in the proceedings in reference to the forfeiture, sale, re-allotment or other disposition of the shares.

CONVERSION OF SHARE INTO STOCK

- 31. The Company may by ordinary resolution convert any paid up shares, into stock, and reconvert any stock into paid up shares of any denomination
- 32. The holders of stock may transfer the same of any part thereof, in the same manner, and subject to the same regulation as and subject to which the shares from which the stock arose might prior to conversion have been transferred, or as near there to as circumstances admit as the directors may from time to time fix the minimum amount of stock transferable but so that such minimum shall not exceed the nominal amount of the shares from which the stock arose.
- 33. The holders of the stock shall, according to the amount of stock held by them have the same rights, privileges and advantages as regards dividends, voting at meetings of the company and other matters as if they held the shares from which the stocks arose but no such privileges or advantage (except participation in the dividends and profits of the Company and in the assets on winding up) shall be conferred by an amount of stock which would be not, if existing in shares, have conferred the privileges or advantage.
 - 34. Such of the Articles of the Company as are applicable to paid up shares shall apply to stock and the words "share" and "shareholder" therein shall include "stock" and "stock holder".

ALTERATION OF CAPITAL

- 35. Articles 44 to 46 of Table "A" shall apply and the Directors may also (subject to the provisions of the Companies Act) accept surrender of shares.
- 36. The Directors may from time to time, at their discretion borrow from any and secure the payment of any sum or sums of money for the purpose of the company subject to the approval of the County government.

37. The Directors may secure the repayment of such moneys in such manners and upon such terms and conditions in all respects as they think fit, by the issue of debentures or debenture stock of the company, charged upon or any part of the property of the company, charged upon or any part of the property of the company, (both present and future) including the uncalled capital for the time being subject to the approval of the County Government

GENERAL MEETINGS

- 38. The Company shall in every year hold a general meeting in addition to any other meetings in that year, and shall specify the meeting as such in the public notices calling it; thirteen months shall not elapse between the date of one annual general meeting and the next. The annual General Meeting shall be held at the registered offices of the company or a premise in its area of water service operation which the Directors shall appoint and notify publicly to all members and stakeholders. At such annual general meeting the Company shall be represented by all members of the Company and that the County shall be represented by the persons holding the share in trust for the county and no one else. PROVIDED that on a poll at any General Meeting or Annual General Meeting members. of the County shall not have individual' voting rights except on shares held. As the Company structure changes membership of the Annual General Meeting shall be amended to reflect the structure of the shareholders as required by law.
- 39. All general meetings other than annual meetings shall be called extraordinary general meetings.
- 40 (i). The Directors may, whenever they think fit, convene an extraordinary general meeting, and they shall, on the requisition of members of the Company representing not less than one-fifth of such of the paid-up capital of the company as at the date of the requisition carries the rights of voting at general meetings, forthwith proceed to convene an Extraordinary General Meeting of the company and in the case of such requisition the following provisions shall have effects:
 - a). The requisition must state the objects of the meeting and must be signed by the requisitionists and deposited at the office, and may consist of several documents in like form each signed by one or more of the requisitionists.
 - b). If the Directors do not within 21 days from the date of deposit of the requisition proceed to convene a meeting, the requisition, or any of them representing more than one-half of the voting rights of all of them may themselves convene the meeting, but the meeting so convened shall not be held after three months from the date of such deposit.
 - c). In the case of a meeting at which a resolution is to be passed as a special resolution the directors shall be deemed not to have duly convened the meeting if they do not give such notice as is required by the Act.
 - d). Any meetings convened under this article by the requisitionists shall be convened in the same manner as nearly as possible as that in which meetings are to be convened by the directors.
 - e). A requisition by joint holders of shares must be signed by all such holders.
 - (ii). If at any time they are not within Kenya sufficient Directors capable of acting to form a quorum, any Director or any two members of the company may convene an extraordinary general meeting in the same manner as nearly as possible as that in which meetings may be convened by the Directors.

NOTICE OF THE GENERAL MEETING

- 41. An annual general meeting shall be called by twenty one-days' notice in writing at the least, and a meeting for the passing of a special resolution shall be called by seven days' notice in writing at the least. The notice shall be exclusive of the day on which it is served or deemed to be served and of the day for which it is given, and shall specify the place, the day and the hour of meeting and, in case of special business, the general nature of that business, and shall be given, in manner hereinafter mentioned or in such other manner, if any, as may be prescribed by the company in general meeting, to such persons as are, under the Articles of the company, entitled to receive such notices from the company; provided that a meeting of the company shall, notwithstanding that it is called by shorter notice than that specified in this Articles, be deemed to have been duly called if it is so agreed:
 - a. in the case of a meeting called at the annul general meeting, by all the members entitled to attend and vote thereat; and
 - b. in the case of any other meeting, by a majority in number of the members having a right to attend and vote at the meeting, being a majority together holding not less than 95% in nominal value of the shares giving that right.
- 42. In every notice calling a meeting of the company there shall appear with reasonable prominence a statement that a member entitled to attend and vote is entitled to appoint one or more proxies to attend and vote in his stead and that a proxy need not to be a member.
- 43. The accidental omission to give notices of meeting to, or the non-receipt of notices of a meeting by, any person entitled to receive notice shall not invalidate the proceeding at that meeting.

PROCEEDINGS AT GENERAL MEETINGS

- 44. Articles 52 to 61 of Table "A" shall apply but only in so far as they are not inconsistent with any other article of the Company.
- 45. An Extraordinary General Meeting may, with the consent in writing of all the members of the time being be convened on a shorter notice than seven days or without written notice.
- 46. Notice of an adjourned meeting shall be required in any case.
- 47. Two members present personally or by proxy shall form a quorum.

VOTE OF MEMBERS

- 48. Subjects to the rights of the GOLDEN SHARE any rights or restrictions for the time being attached to any class or classes of shares, on a show of hands every member present in person shall have one vote, **PROVIDED THAT** on a poll every person empowered by this Articles to attend any general meeting or annual general meeting shall have votes equivalent to the number of shares held by the corporate body represented by the said person.
- 49. In the case of joint holders the vote of either who tenders a vote, whether in person or by proxy, shall be accepted to the exclusion of the votes of the other joint holders; and for this purpose seniority shall be determined by the order in which the names stand in the register of members.
- 50. No member shall be entitled to vote at any general meeting unless all calls or other sums presently payable by him in

respect of shares in the company have been paid.

- 51. No objection shall be raised to the qualification of any voter except at the meeting or adjourned meeting at which the vote objected to is given or tendered, and every vote not disallowed at such meeting shall be valid for all purposes. Any such objection made in due time shall be referred to the chairman of the meeting, whose decision shall be final and conclusive.
- 52. On a poll, votes may be given either personally or by proxy shall be in writing under the hand of the appointed person or of his attorney duly authorized in writing or, if the appointer is a corporation, either under seal, or under the hand of an officer or attorney duly authorized. A proxy need not be a member of the company.
- 53. Every instrument of proxy whether for a specified meeting or otherwise shall as nearly as circumstances will admit be in the form or to the effect following or in any other form which the Directors shall approve

..... WATER SERVICES COMPANY LTD

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Signed this......200......

- 54. The instrument appointing a proxy shall be deemed to confer authority to demand or join in demanding a poll.
- 55. A vote given in accordance with the terms of an instrument of proxy shall be valid not withstanding the previous death or mental incapacity of the principal or revocation of the proxy or of the authority under which the proxy was executed provided that no intimation in writing of such death, incapacity revocation as aforesaid shall have been received by the company at the office before the commencement of the meeting at which the proxy is used.

CORPORATIONS

56. Any corporation which is a member of the company may by resolution of its Directors or other governing body authorize such person as it thinks fit to act as its representative at any meeting of the company or any class of members of the company, and the person so authorized shall be entitled to exercise the same powers on behalf of the corporation which he represents as that corporation could exercise if it were an individual member of the company.

DIRECTORS

57. According to the national standards prescribing the size of the companies, the maximum number of Directors who shall be appointed in accordance with the stakeholder participation procedure shall be six **except** that the maximum number of Director shall be nine comprising of the following:-

- a. 2 persons from the county who may be the
 - i. The chief officer in charge of water issues
 - ii. The chief officer in charge of finance issues
 - iii. A senior experienced officer in the county well versed in Human Resource Management
- b. 2 member from an identified stakeholder group of the manufacturing and business community as the case may be.
- c. 2 local professional representing a recognized stakeholder professional organizations.
- d. 2 residents representing a recognized resident organization including water user associations

PROVIDED that a third of the members shall be of the other gender as per the constitutional requirements and all directors shall at a minimum be literate and numerate to degree level and have a minimum of 7 years working experience in law, engineering, finance, human resource issues, administration, ICT or business.

Provided also that a director shall meet the leadership and integrity requirements of the Constitution of Kenya 2010 or any enabling legislation applicable in the public service.

PROVIDED also more Directors (but not exceeding the maximum number) may be added by the passing of a resolution to that effect in any Annual General Meeting if it is considered so necessary. The names of the first Directors shall be determined in writing after their appointment under the stakeholders' participation procedure in consultation with the county.

- 58. (i). At the third annual general meeting of the company from the date of incorporation a third of all the directors shall retire from office and subsequently at the annual general meeting of every subsequent year one-third of the directors for the time being, or, if their number is not three or a multiple of three then the number nearest one-third, shall retire from office. A stakeholder participation procedure shall be held to elect the new directors to replace those who have retired. Provided no director shall serve for a term of more than six years.
 - (ii). The directors to retire in every year shall be those who have been longest in office since their last election, provided they have served as directors in the company for no less than three years but as between persons who became directors on the same day those to retire shall unless they otherwise agree among themselves be determined by lot.

59. Only the directors representing the County and shall have their institutions appoint in writing only one alternate director who shall only attend in the notified absence of the appointed director.

- 60. At the appointment of new directors before they take up their duties of office shall sign the code of ethics and shall undergo a corporate governance training approved by the Water Services Regulatory Board.
- 61. The remuneration of the Directors shall be within the national benchmarks set in the water services sector in reference to ability to pay and shall be by way of sitting allowances only. The Directors may also be paid all travelling expenses from their ordinary place of residence to the place where the meeting is held, hotel and other expenses properly incurred by them in attending and returning from meetings of the directors or any committee of the directors or general meeting of the company or in connection with the business of the company.

- 62. Any director who, being so requested by the Board of Directors, performs special or extraordinary services on behalf of the company, or who travels outside Kenya for the purpose of discharging his duties may be paid such extra remuneration as the Board of Directors may determine, provided that the rates of such extra remuneration shall be those approved in the sector by the regulator.
- 63. The business of the company shall be managed by the Directors who may exercise all powers of the company as required to be exercised by the company in a general meeting, and the exercise of the said powers shall be subject also to the control and regulation of any general meeting of the company, but no resolution of the company in general meeting shall invalidate any prior act of the Directors which would have been valid if such resolution had not been passed. In the management of the company's business no Director as such shall incur any personal liability except for a breach of trust knowingly and wilfully committed by himself.

PROCEEDING OF DIRECTORS

- 64. Article 98 to 106 of Table "A" shall apply but only in so far as they are not inconsistent with any other article of the Company.
- 65. The quorum necessary for the transaction of the business of the Directors shall be a third (1/3) of the total number of Directors.
- 66. The directors shall form an Audit Committee as per the requirements of the Public Finance and Management Act 2012 and other committees as prescribed in the national water sector governance standards.
- 67. A Director who is at any time out of Kenya shall not during his absence have the right of vote.
- **68.** A resolution determined without any meeting of Directors and evidenced in writing under the hands of all the Directors shall be as valid and effectual as a resolution duly passed at a meeting of the Directors.
- 69. At the end of every year directors shall perform an evaluation of themselves as described in the governance standards in the water service sector.

POWERS AND DUTIES OF DIRECTORS

- 70. The Board of directors shall appoint a Managing Director and senior management team through competitive advertising in the national media to manage the company, for remuneration by way of salary and allowances subject to performance oriented terms as may be agreed upon, and likewise may revoke any such appointment in accordance with the terms and conditions of employment of the company which will have been agreed with the County Government.
- 71. A managing director so appointed shall head the management team of the company and be responsible for the day to day operations of the company in order to provide for the effective and efficient provision of water services at optimum Cost: be responsible for ordinary expenditure of the company within approved budgets; keep the Board informed on performance; prepare corporate plans and budgets; implement board resolutions and shall sit in the Board of Directors as the managing director.
- 72. No person shall be appointed or hold office as a Managing Director unless if such a person:

- a. Has a degree in Engineering, Finance, Economics, Management or Law
- b. Has a minimum of five (5 years experience in Utility Management and/or service industry.
- c. Is in good standing with his professional body.
- d. Meets the leadership and Integrity criteria under the Constitution.
- 73. The Directors may within the Public Finance Management Act 2012, and Standards issued in the Water sector exercise all the powers of the company to borrow or raise money, and to mortgage or charge its undertaking, property and uncalled capital and to issue debentures and other securities whether outright or as security (principal or collateral) for any debt, liability or obligation of the company or any third party:

PROVIDED ALWAYS that the Directors shall restrict the borrowings of the company and exercise all voting and other rights or powers of control (if any) exercisable by the company in relation to its subsidiary companies (if any) so as to secure (as regards such subsidies so far as by such exercise as aforesaid they can secure) that the aggregate amount for the time being remaining undischarged of any monies borrowed by the company and its subsidiaries (exclusive of monies outstanding in respect of borrowings by the company from any such subsidiary or by any such subsidiary from another subsidiary or from the company) shall not at any time without the previous sanction of the company in general meeting exceed two times the issued and paid up capital and reserves of the company;

PROVIDED further that no lender or other person dealing with the company shall be concerned to see or inquire whether such limit is observed and that no debt incurred or security given in excess of such limit shall be invalid or ineffectual except in the case of express notice to the lender or recipient of such security at the time when the debt was incurred or security given that the limit **hereby** imposed had been or was thereby exceeded.

- 74. The Directors shall duly comply with the provisions of the Act or any statutory modification thereof for the time being in force, and in particular with the provisions in regard to the registration of the particulars of mortgages and charges affecting the property of the company, or created by it, and to keeping a register of the Directors and secretaries, and to sending to the Registrar of Companies an annual list of members, and a summary of particulars relating thereto, and notice of any consolidation or increase of share capital or conversion of shares into stock, and copies of special and extraordinary resolutions and a copy of the register of Directors and notifications of any changes therein.
- 75. The Board of directors may from time to time with the advice of the Managing Director and Company Secretary and in accordance with the Public Procurement and Asset Disposal Act appoint any company or firm to be Advocate or Advocates of the Company to carry out any legal undertakings of the Company as it may be deemed fit.
- 76. The Board of directors shall be responsible for implementation of the company's Memorandum and Articles of Association provide guidelines and control the functions of the Company. Specifically they shall: in accordance with national standards prevailing in the sector determine the strategic plan of the company, annual budget of the company, subject to national standards staffing levels of the company, approve a Human Resource Manual for appointment and dismissal of staff, terms and conditions of service that are performance oriented, approve the annual corporate plan, provide management guidelines, approve major contracts, authorize changes of policy, hold quarterly meetings

and ensure approval of tariffs in compliance with existing legislation and keep open and effective communication channels with the county government.

- 77. The company may exercise the powers conferred by Section 36 of the Companies Act with regard to having an official seal for use abroad, and such powers shall be vested in the Directors.
- 78. The company may exercise the powers conferred upon the company by section 88 of the Act with regard to the keeping of debenture registers, and the Directors may (subject to the provisions of those sections) make and vary such regulations as they may think fit respecting the keeping of any such registers.
- 79. A Director, employee or their proxies shall not be eligible to trade and or in any way contract with the company for the provision of goods and services.
- 80. All cheques, promissory notes, draft, bills of exchange and other negotiable instruments, and all receipts for moneys paid to the company, shall be signed, drawn, accepted, endorsed, or otherwise executed, as the case may be, by signatories who one shall be the managing director of the company and the other the chief financial officer of the company and any other member of the management team that the directors shall from time to time by a resolution determine. Any such change shall be communicated to the County Government.
- 81. The Directors shall cause minutes to be made in books provided for the purpose
 - a). of all appointments of officers made by the Directors;
 - b). of the names of the Directors present at each meeting of the Director and of any committee of Directors;
 - c). of all resolutions and proceedings at all meetings of the company, and of the Directors and of committees of Directors, and every Director present at any meeting of Directors or committee of Directors shall sign his name in a minute book to be kept for that purpose.
- 82. The directors may grant contributory retirement pensions or annuities or other gratuities or allowances, including allowances on death, to any person or to the widow or dependants of any person in respect of service rendered by him to the company whether as Managing Director or in any other office or employment under the company and may make payments towards insurance or trusts for such purposes in respect of such person and may include rights in respect of such pensions, annuities and allowances in the terms of engagement of any such person. Provided always that a policy allowing these provisions shall have been agreed upon with the county government.

DISQUALIFICATION OF DIRECTORS

- 83. (i). A Director shall vacate office as such if:
 - a) He is removed from the office pursuant to Section 185 of the Act, or by special resolution by the company in General Meeting.
 - b) He ceases to be a director by virtue of Section 183 and 186 of the Act.
 - c) He ceases to be an officer of the County Government.

- d) He becomes bankrupt or makes an arrangement of composition with his creditors.
- e) He becomes prohibited from being a director by reason of any order under section 189 of the Act.
- f) He becomes of unsound mind.
- g) He fails without any reasonable cause and without consent of the board to attend three (3) consecutive meetings of the Board and the Board resolves that, the reason of such failure he shall cease to be a director.
- h) He resigns his office by notice in writing to the company.
- i) He or any persons to who he has personal ties and transacts with the company
- j) Unsatisfactory performance on performance evaluation
- k) He breaches the Signed Code of Ethics and Conduct
- I) He ceases to be a representative of the stake holder's body entity that has appointed him or her.
- m) He is charged with an offence under the Anti Corruption and Economic Crimes Act or Water Act 2002.
- n) He becomes a director in any other water sector institution.
- ii). A director who held a share or shares in trust or by virtue of his or her office shall cease to hold such a share or shares and cease to be a director upon vacating the office.

<u>THE SEAL</u>

84. The Seal of the Company shall not be affixed to any instruments except by the authority of a resolution of the Board of Directors and in the presence of one Director, Managing Director and of the Company Secretary and that the Managing Director and the Company Secretary shall sign every instrument to which the seal of the company is so affixed.

UNDERWRITING COMMISSION

85. It shall be lawful for the company to pay a commission to any person in consideration of his subscribing or agreeing to subscribe whether absolutely or conditionally for any shares, stock or debentures of the company or procuring or agreeing to procure subscription, either absolute or conditional, for any shares, stock or debentures of the company, but so that if the commission in respect of shares shall be payable out of capital the statutory condition and requirements shall be observed and complied with and the amount or rate of commission shall not exceed five per cent of the price at which the stock or shares are issued or debenture subscribed subject to authority previously having been obtained from the company in general meeting, such commission may be paid or satisfied in shares, debentures or debenture stock of the company. The company may, in addition to or in lieu of such commission, pay such brokerage as is permitted by law or may pay such commission in cash without the consent of the company in general meeting.

THE COMPANY SECRETARY

- 86. The Company Secretary shall be appointed by the Board of the directors at such terms conditions as shall be agreed.
- 87. No person shall be appointed or hold office as Company Secretary unless if such a Person is;
 - a). Has a Bachelor of Laws Degree from a recognized University, is an advocate of the High Court of Kenya in good standing and has at least 5 (five) years' experience as a registered Certified Public Secretary, or
 - b). or Is a practicing registered Certified Public Secretary in good standing with at least ten years' experience.

DIVIDENDS AND RESERVES

88. No dividends shall be paid to the shareholders for the time being and all the profits made by the company shall be ploughed back to the company in accordance with the Licence and Water Act 2016 for the advancement of the company's objectives. Table "A" shall apply only as far as the Articles therein are not inconsistent with the provisions of this article

ACCOUNTS

- 89. The Directors shall cause proper books of accounts to be kept with respect to:
 - a). All sums of money received and expended by the company and the matters in respect of which the receipt and expenditure takes place;
 - b). All sales and purchases of goods by the company; and
 - c). The assets and liabilities of the company;

Provided that proper books shall not be deemed to be kept if there are not kept such books of account as are necessary to give a true and fair view of the state of the company's affairs and to explain its transactions as a water service provider operating under the Water Act 2002.

- 90. The books of accounts shall be kept at the registered office of the company, or at such other place or places as the directors think fit, and shall always be open to the inspection of the directors.
- 91. The Directors shall subject to the Service Provisions Agreement /License signed and in force and subject to directives from the Water Service Regulatory Board from time to time determine whether and to what extent and what time and places and under what conditions or regulations the accounts and books of the company or any of them shall be open to the inspection of members not being Directors, and no members (not being a director) shall have any right of inspecting any account or book or document of the company except as conferred by statute or authorized by the Directors.
- 92. The Directors shall annually cause to be prepared and to be laid before the company in general meeting such profit and loss accounts balance sheets, group accounts (if any) and reports as are required by the Act.
- 93. Subject to the provisions of the License a copy of every balance sheet, billing revenue (including every document required by law to be annexed thereto) which is to be laid before the company in general meeting together with a copy if the auditor's report shall not less than twenty-one days before the date of the meeting be sent to every member of, every holder of debentures of, the company and to every person registered under Article 26 hereof and all the stakeholders identified in the stakeholder participation procedure.

PROCUREMENT

94. The directors shall ensure that all procurements in the company are undertaken in accordance with the Public Procurement and Asset Disposal Act 2015 and the Public Procurement Regulations and any subsequent amendments thereof.

CAPITALISATION OF PROFITS

- 95. Subject to the financial regulations in the water services sector and the obligations under the service provision agreement, the company in general meeting may upon the recommendation of the directors resolve that it is desirable to capitalize any part of the amount for the time being standing to the credit of any of the company's reserve accounts or to the credit of the profit and loss account or otherwise available for distribution, and accordingly that such sum be set free for distribution amongst the members who would have been entitled thereto if distributed by way of dividend and in the same proportions on condition that the same be not paid in cash but be applied either in or towards paying up any amounts for the time unpaid on any shares held by such members respectively or paying up in full unissued shares or debentures of the company to be allotted and distributed credited as fully paid up to and amongst such members in the proportion aforesaid, or partly in the one way and partly in the other and the directors shall give effect to such resolution. Provided that a share premium account and a capital redemption reserve fund may, for the purposes of this regulation, only be applied in the paying up of unissued shares to be issued to members of the company as fully-paid bonus shares.
- 96. Whenever such a resolution as aforesaid shall have been passed the directors shall make all appropriations and applications of the undivided profits resolved to be capitalized thereby, and all allotments and issues of fully-paid shares or debentures, if any, and generally shall do all acts and things required to give effect thereto, with full power to the directors to make such provision by the issue of fractional certificates or by payment in cash or otherwise as they think fit for the case of shares or debentures becoming distributable in fractions, and also to authorize any person to enter on behalf of all the members entitled thereto into an agreement with the company providing for the allotment to them respectively, credited as fully paid up of any further shares or debentures to which they may be entitled upon such capitalization, or (as the case may require) for the payment up by the company on their behalf, by the application thereto of their respective proportions of the profits resolved to be capitalized, of the amounts or any part of the amounts remaining unpaid on their existing shares, and any agreement made under such authority shall be effective and binding on all such members.

<u>AUDIT</u>

- 97. Subject to the provisions of the Service Provision Agreement,/License at least once in every year the accounts of the Company shall be examined and the correctness of the profit and loss account and balance sheet ascertained by an independent auditor approved in accordance with statute prevailing law in the water services sector.
- **98.** The company at each Annual General Meeting shall appoint an auditor to hold office in accordance with statute prevailing in the water services sector until the next Annual General Meeting and his remuneration, rights and duties shall be regulated by sections 159 to 162 of the Companies Act.

NOTICES

- 99. A notice may be served by the Company upon any member either personally or by sending it through the post in a prepaid letter, envelope of wrapper addressed to each member at his registered place and address.
- 100. All notices shall with respect of any registered shares of which persons are jointly entitled be given to whichever of such persons is named first in the register and notice so given shall be sufficient notice to all the holders of such shares.
- 101. Any notice or document sent by post shall be deemed to have been served on the day (following that) on which the letter, envelope or wrapper containing the same is posted, and in proving such service it shall be sufficient to prove that the letter, envelope or wrapper containing that notice was properly addressed and put into the post office.

102. In case of special resolution twenty-one days' notice shall be given. In any other case where a given number of days' notice or notice extending over any other period is required to be given the day of service shall, but the day upon which such notice shall expire shall not be counted in such number of days or other period.

WINDING UP

103. If the Company shall be wound up, whether voluntarily or otherwise the assets of the company shall revert back toWater Services Board/ county so as to be transmitted to another public water services provider for the benefit of the served community.

INDEMNITY

104. Subject to the requirements of Section 402 of the Companies Act every Director or other officer of the company shall be entitled to be indemnified out of the assets of the Company against all losses or liabilities which he may sustain or incur in or out about the execution of his duty, and no Director or other officer shall be liable for any loss which may be incurred by the Company in the execution of his office or in relation thereto.

ARBITRATION

105. Whenever any difference arises between the company and the directors on the one hand, and any of the members or their representatives on the other, or between any members or classes of members or between the directors with regards to the true construction of these presence or with regard to anything done, executed, omitted and suffered in pursuance of these presents or the companies act, or with regard to any breach of alleged breach of these presents or any claim on account of any such breach or alleged breach, or otherwise relating to the premises or to these presents or to any of the affairs of the companies, every such difference shall be referred to the decision of a mediator or arbitrator to be appointed by the parties or if they cannot agree upon a single mediator or arbitrator to the decision of two arbitrators of whom one shall be appointed by each of parties in difference, and any such reference shall be subject to all the provisions of the arbitration act and any statutory modification thereof for the time being in force.

WITNESS to the above signatures; -

CERTIFICATE UNDER THE COMPANIES REGULATIONS

Certified that the above Articles of Association of has been produced by the method of Xerox photocopying.

ANNEX 2 – NATIONAL CORPORATE GOVERNANCE STANDARDS FIT AND PROPER TEST FORM

To Be Filled By Applicants to the Board Of Directors for a water service provider

NOTE: Read the declaration on Section 6 below before completing this form. In case the space provided is inadequate, use additional paper.

1. WATER SERVICE PROVIDER

a) Name.....

b) Certificate No.....Date of Registration.....

2. PERSONAL INFORMATION

a) Surname......Other Names.....

b) Previous Names (if any) by which you have been known:

c) Year and Place of birth:
d) Personal Identification Number
e) ID. Card/Passport number and date of issue
f) Postal Address:
g) Previous Postal Addresses (if any)
h) Physical Address
i) Educational Qualification and year
obtained
j) Professional Qualifications and years obtained
k) Name(s) of your bankers during the last 5 years

•••••

3. EMPLOYMENT/ BUSINESS RECORD

Name of Employer /Business	Address	Period	Position Held	Dates -From	Dates –To	Reasons for Leaving

4. DESCRIPTION OF YOUR PAST AND CURRENT ACTIVITIES

4.1 SHAREHOLDING (DIRECTLY OWNED OR THROUGH NOMINEES)

Name of	Date of	Amount of	% of	Past		Remarks
Institution	Incorporation	Shareholding		Shareho	olding	
				А	В	

A: Refers to date of closure or surrender of shares B: Refers to reasons for closure or surrender

4.2 DIRECTORSHIP Name of Institution

Name of Institution	Date of Incorporation	Amount of Executive or	Position held in case	Past Directorships				Remarks
		Non Executive	of executive	С	D			

C: Refers to date of retirement

D: Refers to reasons for retirement or resignation

4.3 PROFESSIONAL BODIES

Name of Body	Membership No	Position	Past Memberships						Remarks
			E	F					

E: Refers to date of retirement

F: Refers to reasons for retirement or resignation 4.4 SOCIAL CLUBS

Club name	Membership No	Position beld	Past Memberships		Remarks
	140	neia			
			G	Н	

G: Refers to date of retirement

H: Refers to reasons for retirement or resignation 4.5 BORROWINGS

Name of Borrower	Lending Institution	Type of Facility	Date of Offer	Security offered	Value of Security	Remarks

* Borrower to indicate individual/personal as well as the private Company shareholdings in excess of 5%.
5. QUESTIONNAIRE

5.1 Have you or has any entity with which you are associated as director, shareholder or manager, ever been investigated by the EACC or the DCIO? If so, give particulars Was the investigation completed ? If so, give particulars on the outcomes so, give particulars of the court in which you were convicted, the offence, the penalty imposed and the date of conviction..... 5.3 Have you, or any entity with which you have been involved, been censured, disciplined, warned as to future conduct, or publicly criticized by any regulatory authority or any professional body in any country? If so, give particulars 5.4 Have you, or has any entity with which you are involved, or have been associated as a director, shareholder or manager, been the subject of an investigation, in any country, by a government department or agency, professional association or other regulatory body?...... If so, give particulars 5.5 Have you ever been dismissed from any employment, or been subject to disciplinary proceedings by your employer or barred from entry of any profession or occupation? If so give particulars 5.6 Have you failed to satisfy any debt adjudged due and payable by you on an order of court, or have you made any compromise arrangement with your creditors within the last 10 years? If so, give particulars 5.7 Have you ever been declared bankrupt by a court or has a bankruptcy petition ever been served on you?If so, give particulars. 5.8 Have you ever been held liable by a court, for any fraud or other misconduct?If so, give particulars..... 5.9 Has any entity with which you were associated as a director, shareholder or manager in any country made any compromise or arrangement with its creditors, been wound up or otherwise ceased business either while you were associated with it or within one year after you ceased to be associated with it? If so, give particulars 5.10 Are you presently, or do you, other than in a professional capacity, expect to be engaged in any litigation in any country? If so, give particulars..... 5.11 Indicate the names, addresses, telephone numbers and positions of three individuals of good standing who would be able to provide a reference on your personal and professional integrity. The referees must not be related to you, and should have known you for at least five years. i).

..... ii).

..... iii).

5.12 Is there any additional information which you consider relevant for the consideration of your suitability or otherwise for the position(s) held/to he held? if so give particulars.....

NOTE: The information given in response to this questionnaire shall be kept confidential by the WASREB except in cases provided for by law. The omission of material facts may represent the provision of misleading information.

6. DECLARATION I am aware that it is an offence to knowingly or recklessly provide any information, which is false or misleading in connection with an application for to serve in water service provider in Kenya. I am also aware that omitting material information intentionally or un-intentionally shall be construed to be an offence and may lead to rejection of my application and legal action being taken against the offender. I certify that the information given above is complete and accurate to the best of my knowledge, and that there are no other facts relevant to this application of which WASREB should be aware. I undertake to inform the WASREB of any changes material to the applications which may arise while the application is under consideration. Further, I confirm that I have agreed to fulfil the responsibilities related to this position.

NOTES FOR COMPLETION OF APPLICATION FORMS GENERAL These completion instructions are issued to give further guidance on completion of certain items in the application forms for a licence to provide water services. These include.

(i). Fit and Proper Test This should be completed by all persons proposed as directors and senior management. In the case of senior management, the following officers: managing director, his deputy if any or the equivalent by whatever title they are called by the water service provider and the officers in charge of finance and audit functions or any other officer as may be determined by the WASREB.
(ii). Educational qualification - State only qualifications attained at college level or highest educational qualification.

(iii). The rest of the items are considered self explanatory and should be completed as fully as possible. (iv) Copy of the form must be submitted to WASREB.

APPENDIX 3: FORMATS FOR SELF-EVALUATION OF THE WATER SERVICES PROVIDERS BOARDS OF DIRECTORS

Introduction

- 1. Properly conducted, a Board self-evaluation can have a profound impact on a Board. If answers are given honestly, it can provide the impetus for a Board to resolve issues that have remained simmering unattended to and create synergy among the members.
- 2. Some of the reasons for conducting Board self-evaluation include:
- a. Giving individual members an opportunity to reflect on their individual and corporate responsibilities.
- b. Identifying different perceptions and opinions among Board Members.
- c. Pointing to issues that need Board attention.
- d. Serving as a springboard for Board improvements.
- e. Increasing the level of Board teamwork.
- f. Providing an opportunity for providing mutual Board and Staff expectations.
- g. Demonstrating to staff and other stakeholders that accountability is a serious organizational issue in the Board.
- h. Providing credibility with the shareholder, funders and other external persons/organizations.
- 3. Board members should see only the compiled results and not the responses of individual members in order to facilitate free and honest expressions in the responses. Responses which are not honest render the exercise useless and are of no benefit to the organization. Notes on the procedures for the evaluation have therefore been provided below the tables.
- 4. It is recommended that this evaluation be undertaken once a year. The following Board Self-Evaluation is in three Sections:
 - a. Section A: Contains evaluation format of the Board by all members and is in three parts,
 - i. Board Responsibility
 - ii. Board Operations
 - iii. Board Effectiveness
 - b. Section B: Contains an evaluation format of the Chairperson by other members of the Board.
 - c. Section C: Contains an evaluation format of individual members of the Board by the Chairman.
- 5. It is recommended that for the Board starts initially with Section A and then move on later to Sections B and C when the members have become more familiar and comfortable with selfevaluations

Section A: Self-Evaluation of the Board by All Members of the Board

Part 1: Board Responsibility:	Strongly Disagree	Disagree	know	t Agree	Strongly Agree
	1	2	3	4	5
1. The selection process of Board Member	s				
considers any deficiencies in the skills of curren	t				
Board members.					
2. The composition of the board fairly	1				
represents the					
diversity of stakeholders.					
3. The Board actively encourages good	k				
candidates to					
stand for Board appointments.					
4. New Board members are introduced to thei	r				
duties					
with an appropriate induction process.					
5. Every Board member has been supplied with	า				
a letter					
of appointment.	-				
6. The letter of appointment defines the role	S				
and					
functions of the Board and the specific role of each director.					
	1				
7. Every Board member is supplied with al establishment instruments, all legal documents					
the Board's manuals, the mission statement					
vision and strategy documents of the					
organization on first appointment and every					
time they					
revised.					
8. The Board has identified the groups to which	n				
it is:					
a) Accountable					
b) Responsible					
O The Record has a day to the structure for					
9. The Board has a clear understanding of					
its mandate and responsibilities.					
10. The Board has a charter that specifies					
its functions, activities and objectives.					

Circle the number that approximates most closely to your answer

Part 1: Board Responsibility:	Strongly	Disagree	l do not	Agree	Strongly	
	Disagree		know		Agree	
	1	2	3	4	5	
11. Our mission and vision clearly						
communicate what we want to achieve						
12. Our core values and believes have been						
clearly stated and are reflected in all our	r					
programmes and activities						
 The Board devotes significant time and serious 						
thought to the organization's long-term						
objectives and to the strategic options						
available to achieve them.						
14. The roles of the Chairperson of the						
Board and the managing director are held						
by different persons.						
15. The division of authority and the allocation	า					
of responsibilities between the Board and						
executive						
management are clear.						
16. The majority of the Board's time is not						
spent on issues of day to day						
management.						
17.When appropriate the Board seeks						
counsel from professional advisors.						
18.1 am satisfied that the processes now						
in place to manage the succession of the						
Chairperson, Chief Executive Officer,						
Board members and senior						
management are working well and are	•					
reviewed regularly.						
19. I feel that my overall knowledge o	f					
organization's operations is sufficient to allow						
me to discharge my						
obligations as a director.						
20. I am satisfied with organization's						
strategy as approved by the Board.						
]					
21. I am satisfied with the Board's level o						
contribution to, process for approving, the	e					

Part 1: Board Responsibility:	Strongly Disagree 1	Disagree 2	l do not know 3	Agree 4	Strongly Agree 5
strategic plan.					
22. Stakeholder value is appropriately considered in the Board's decision-making process.					
23. I am satisfied that the Board is kept informed of all material issues.	ŀ				
24. I am satisfied with the Board's level of awareness of the nature and extent of risks faced by the organization and the Board's level of awareness of the policies and procedures the organization has in place to identify, monitor and manage those business risks.					
25. I understand the Board's financial statements very well and can detect anomalies or issues which need to be queried in financial management by reading/studying the statements					
26. The Board's financial statements are rather complex and Directors should be taken through a one or two day's course to understand the financial statements better					
27. I have, through Board, committee and informal contact, sufficient exposure to and knowledge of high potential executive and management employees in the organization.					

28. Additional comments or suggestions about the Board's responsibilities

Part 2: Board Operations:	Strongly Disagree	Disagree	No Opinion	Agree	Strongly Agree
29. Every Board member is supplied with a calendar of meetings showing dates of Board meetings, committee meetings etc, and key or critical events of the			- Printer		
organization. 30. The frequency of Board and committee meetings					
is adequate for me to fulfil my obligations as a director.					
31. Board meetings are not excessive					
32. Board meetings are conducted in a manner that encourages open communication, meaningful participation, and timely resolution of issues.					
33 All Board members are fully informed of relevant matters and there are never any surprises.					
34. All Board members receive timely and accurate minutes, advance written agendas and meetings notices; and clear and concise background material to prepare in advance of meetings.					
35. The Board ensures that key members of management are brought into the Board meetings so that they can participate and add value to their deliberations and work on behalf of the Board.					
36. Notice given for Board and committees meeting is adequate.					
37. The Board understands the conflict of interest standards for directors.					
38. The Board ensures all conflicts of interest are:a) Declaredb) Resolved					
39. Sufficient time is scheduled for Board and committee meetings.					

Part 2: Board Operations:	Strongly	Disagree	No	Agree	Strongly
	Disagree		Opinion		Agree
40. Board and committee meetings are candid and constructive and are conducted in a manner that ensures open communication, meaningful participation, critical questioning and the timely resolution of issues.					
41. My time and talents are well-utilized at Board and committee meetings.					
42. The Board has the right number of directors.					
43. The Board has the right mix of experience and skills to guide organization towards achieving its strategic goals.					
44. There are no stakeholders are who are over-represented on the Board					
45. There are no stakeholders are under- represented on the Board					
46. The Board has established and appointed committees with defined terms of reference, composition and reporting requirements.					
47.The number of the committees of the Board can be justified, taking into account the workload of the Board, the cost of running the committees and the ability of the Board to meet those costs					
48 I am satisfied that each of the Board committees is performing as it should:					
49. I am satisfied with the frequency and amount of time for discussion among independent directors without management present.					

Part 2: Board Operations:	Strongly	Disagree		Agree	Strongly
	Disagree		Opinion		Agree
50. The briefing materials I receive are adequate and timely.					
51. The performance and competitive information receive allows me to monitor results, identify potential areas of concern and understand important industry issues/trends.	T				
52. I have adequate access to officers outside of Board and committee meetings.					
53. I am satisfied that none of the Directors interferes with the day to day running of the organization by the Management					
54. I am satisfied that none of the Directors, including the Chairperson, tries to dominate the meetings al the time					
 55. I am satisfied that none of the Directors is consistently absent from meetings 56. The quorum at Board and Committee meetings is 	5				
usually attained in the first 30 minutes 57. The CEO's remuneration is reviewed and determined by the Board.					
58. The performance of the Chief Executive Officer is reviewed formally on an annual basis.	-				
59. All proceedings and resolutions of the Board are recorded accurately, adequately and on a timely basis.					
60. All proceedings of the Board are kept under secure arrangements					
61. All Members of the Board have a sense of collective responsibility and do not discuss confidential or sensitive matters outside the Board's meetings					
Part 3: Board Effectiveness	Strongly Disagree 1	Disagree 2	No Opinion 3	Agree 4	Strongly Agree 5

Part 2: Board Operations:	Strongly	Disagree	No	Agree	Strongly
	Disagree		Opinion		Agree
63. The Board's goals, expectations and concerns					
are openly communicated with management.					
64. A broad range of appropriate performance					
indicators are used to monitor the performance of					
management. Reliability is not placed solely on the					
financial					
statements provided by management.					
65. Formal review of the Board's performance has	5				
become an integral part of the culture of the Board					
66. Directors understand the extent of their personal					
liability for the affairs of the organization.					
67. The Board has a process for handling urgent	ľ				
matters between meetings.					
68. The Board receives sufficient information from					
management in an appropriate format as	5				
determined by the Board.					
69. The Board's information requirements are					
communicated to management on a regular					
basis.					
70. Requested information is received in a timely					
fashion.					
71. The Board is proactive in developing an					
effective communication strategy for the					
organization.					
72. The Organization/Company Secretary advises					
Board members regularly on matters of					
governance and the					
applicable law.					
73. Encouragement is given for Board					
members to continue their study of corporate					
governance and improve the skills they need.					
74. The CEO's remuneration and performance					
is reviewed and determined by the Board.					
· · · · · · · · · · · · · · · · · · ·					
75. The process the Board uses to set goals with					
the CEO is adequate.					
76. The process the Board uses to evaluate the CEO's					

Part 2: Board Operations:	Strongly	Disagree	Νο	Agree	Strongly
	Disagree		Opinion		Agree
performance is adequate.					
77. Management is sufficiently responsive to					
questions and issues raised by the Board.					
78. Management communicates with the Board					
in an open, candid and timely manner.					
79. I receive adequate feedback as a director about					
my contribution to organization					
80. Board members are encouraged to discuss					
matters wit members of management after gaining					
the approval of the					
Chairperson or the Chief Executive.					
81. Board members bind themselves to uphold,					
honour and respect the Code of Ethics of the					
organization on first appointment and to resign					
where their actions are					
called into question.					
82. Board members evaluate their individual and					
overall Board performance, formally on an annual					
basis.					
83. Directors who have not been contributing to the					
governance of the organization, and are					
uninterested in					
improving their performance, are asked to terminate.					
84. Where the ethical or professional conduct of any					
director is called into question such director is					
suspended pending investigations.					
85. The organization's bylaws (where applicable)					
have been prepared or reviewed by a legal					
counsel The bylaws and Memorandum of Association have					
been reviewed and approved by the Members of					
the Board.					

86. In my view, the Board's most significant achievement in the past year was:

87. In my view, the most important thing the Board could do to improve its effectiveness is:

the performance of the organization and its 55 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5	Worse About Same Better Better Better Know
--	--

89. Are there additional things that the Board could do to boost its effectiveness?

Notes on Section A:

- 1. The evaluation process should be handled confidentially and the Directors should be assured of such confidentiality. In this regard, the intended evaluation and the format it will take should be discussed by the Board as an agenda item at one of the meetings. The forms can also be modified at that meeting as appropriate.
- 2. Once the final formats are agreed on, the forms should be produced and given to the Directors with deadline for returning them completed to the person appointed to coordinate the exercise.
- 3. A senior officer cleared to handle confidential materials should be appointed to coordinate the exercise including analysis and production of the report for discussion by the Board. An external consultant can also be used for the exercise. Using an outside facilitator/consultant may make it more likely that Board Members will give frank responses.
- 4. The Board should determine the interpretation and implication it wishes to give the scores e.g.

Score 5: Very Good. No need for action

Score 4: Good. Some improvement required

Score 3: Fair. Substantial improvement required

Score 2: Poor. Major review required

Score 1: Very Poor. The Board is completely dysfunctional. Major and urgent review is required.

5. Areas receiving scores of Very Poor to Fair should receive special attention by the Board depending on their priority rating. The total score for the Board

should also be similarly given a rating.

- 6. If the total score of the Board is poor to very poor, then a major reorganization or the appointment of a new Board may be required.
- 7. The column for "Don't know" (score 6) is useful in that it can identify training needs required for the Directors.
- 8. As the Board becomes used to its own internal review, it should be encouraged to move on to the evaluation of individual Members of the Board and its Chairperson. A sample of such review is given in the Appendix below but not for immediate introduction before the overall Board self-evaluation takes root as a culture of the organization.

Section B: Sample Form for Evaluation of the Chairperson of the Board (By the Other Board Members and the Chief Executive Officer)

Use a scale score of 1 - very poor, 2 - poor; 3 - fair; 4 – good, 5-very good, with comments as appropriate.

TRIBU	ITE	SCOF
1.	 Shareholder Relationships Manages shareholder relationships and meets with shareholders Actively meets with potential sources of equity and debt capital Manages shareholder meetings effectively and promotes a sense of participation in all shareholders and promotes shareholder confidence in the Board Comments: 	
2.	 Leadership Is the Chairperson an effective Board leader? Does he promote effective participation of all board members in the decision-making process? Does the Chairperson promote the image of the organization, portraying the requisite leadership in the community? Comments: 	
3. How	Management Relationships effective is the Chairperson in:	
now	Monitoring planning and operations	
	Building relationships	
		1

	Helping define problems	
	 Monitoring and evaluation performance of the CEO and senior officers 	
	 Representing shareholders and Board to the management 	
	 Representing management to the Board and Shareholders 	
	Maintaining accountability	
	 Ensuring succession plans are in place at senior management level Comments: 	
4.	Managing the Board	
How e	ffective is the Chairperson in:	
	Chairing meetings of the Board	
	Managing Directors' performance	
	 Communicating with Directors between meetings 	
	 Setting meeting schedules 	
	 Setting meeting agendas 	
	Controlling meeting attendance	
	 Determining Board information packages 	
	Helping appoint committees	
	 Attending committee meetings where appropriate 	
	Determining director compensation	
	 Promoting training and development of directors 	
Comments	:	

5. Developing a More Effective Board

How effective is the Chairperson in:

- Encouraging Board contribution
- Planning Board composition and succession
- Establishing and working towards a vision
- Promoting effective corporate governance **Comments:**

6. Relationship with othe	r Stakeholders
How effective is the Chairperson	
 In conjunction with the 	CEO
representing the organiz	zation
to public, suppliers, custo	
and staff	
 In conjunction with th 	e CEO
developing relationshi	
representing the orga	-
with regulators	and
government agencies	
 In liaison with CEO a 	nd
management, leading t	the
organization in charitab	
educational,	
environmental and cultur	ral
activities	
Comments:	
7. Overall Assessment	
In your view, should the	Chairperson continue in
office?[YES/NO]	

Section C: Sample Form for Review of Individual Directors' Performance (By the Chairperson)

Organization/Organization Date of review	
Director Details:	
Title:	
Surname	First/other names:
Date first appointed	
Expected end of term Skill	
area on appointment	
Membership of Board Committee(s)	

Atténdance at meetings

a) Number of Board/relevant committee meetings held since date of appointment:

- b) Number of Board/relevant committee meetings attended by director:
 - c) Chairperson's comments on attendance at meetings, e.g.:
 - i. Attends on time and stays for full duration of meeting
 - ii. Attends briefly
 - iii. Other observation

2. **Preparation for meetings**

- a) How well does the director prepare for meetings? □ Outstanding □ Very Good □ Good □ Satisfactory
 - □ Not Acceptable
- b) Chairperson's comments:

 3. Participation at meetings a) What level of effective participation does the director have in meetings: Outstanding Very Good Good Satisfactory
Not Acceptable
b) Chairperson's comments:

Additional Roles

4.

a) Does the director make other contributions (e.g. chair of a Board committee, completion of special Board assignments)?

b) Chairperson's comments:

5. **Personal Attributes**

The Chairperson's assessment of a director's attributes with comment, in particular, on the director's understanding of socio-economic issues facing the community and the business; the level of ethical and moral judgement, preparedness to keep abreast of the latest developments in the sector and in their corporate responsibilities; their relationship with the stakeholders.

6. **Professional Attributes**

The Chairperson's assessment of a Director's professional attribute with comment on the director's strategic awareness, independence, understanding of governance, technical competence, industrial relations and director responsibilities.

7. Chairperson's General Comments

The above assessment has been discussed between the Chairperson and the director concerned and the points have been agreed.

Signed: Chairperson.....

Director.....

Date.....

Notes on Section B and C:

- 1. In the case of the evaluation of the Chairperson, should the Chairperson's performance be considered unsatisfactory, the Deputy Chairperson or a Director elected by the other members for this purpose, will have a discussion with the other Directors to discuss whether the appointing authority or the shareholders should be alerted.
- 2. The evaluation of the individual members should be administered by the Chairperson on a one to one basis. Should a Director's performance be found to be unsatisfactory, the Chairperson should:
 - a) Identify training needs for the Director especially in the case of inexperienced Directors with potential for good performance.
 - b) Indicate areas which need to be addressed in order for the Director's performance to meet the needs of the organization.
 - c) Where necessary, indicate that recommendation for reappointment will not be forthcoming.
- 3. The Board should be sensitive to the fact that the evaluation of Chairperson and individual Directors can be quite disruptive in relationships between the Directors and it should be handled maturely. However, since it is included in the letters of appointment it must be carried out.
- 4. In the case of the evaluation of individual Directors, the process can also be varied to include a self- evaluation questionnaire and/or a cross evaluation by the other Directors.

Water Services Regulatory Board

5th Floor, NHIF Building, Ngong Road P.O. Box 41621- 00100 Nairobi Kenya Tel: +254 (020) 2 733 561 | +254 709 482 000 Email: info@wasreb.go.ke Website: www.wasreb.go.ke



@wasreb

